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COMMITTEE ON RULES AND ADMINISTRATION

UNITED STATES SENATE

STATE AND LOCAL PERSPECTIVES ON ELECTION ADMINISTRATION

Tuesday, March 28, 2023

Washington, D.C.

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1	STATE AND LOCAL PERSPECTIVES ON ELECTION ADMINISTRATION
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3	Tuesday, March 28, 2023
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5	U.S. Senate
6	Committee on Rules and Administration
7	Washington, D.C.
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9	The committee met, pursuant to notice, at 3:05 p.m.,
10	in Room 301, Russell Senate Office building, Hon. Amy
11	Klobuchar, chairman of the committee, presiding.
12	Present: Senators Klobuchar [presiding], Padilla,
13	Bennet, Fischer, Cruz, and Britt.
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1 OPENING STATEMENT OF SENATOR KLOBUCHAR

- The Chairman. I would like to thank Ranking Member
- 3 Fischer, and our colleagues and our witnesses for being
- 4 here. The Rules committee has a tradition of working
- 5 together in a bipartisan way, and Senator Fischer and I
- 6 have been continuing that tradition, including introducing
- 7 a bill based on the top Legislative recommendation of all
- 8 six members of the Federal Election Commission.
- 9 And today we are holding this important hearing on the
- 10 work of State and local officials who run elections and
- 11 ensure that voters have access to the ballot. Our
- 12 witnesses, who I will introduce shortly, are New Mexico
- 13 Secretary of State Maggie Toulouse, Oliver Derrick Bowens,
- 14 who is the Director of Elections for Durham County, North
- 15 Carolina, and Marcia Johnson, who is Co-Director of the
- 16 Lawyers Committee for Civil Rights Under the Law.
- We are also going to hear from witnesses who are going
- 18 to be introduced by Senator Fischer. That is why I did
- 19 them out of order. Didn't forget you. Nebraska Secretary
- of State Robert Evnen, and Howard Knapp, who is the
- 21 Executive Director of the South Carolina State Election
- 22 Commission.
- So I thank all of you for joining us today. State and
- 24 local election officials across the country worked
- 25 tirelessly to administer the 2022 midterm elections so that



- 1 over 111 million Americans could cast their ballots. The
- 2 Department of Homeland Security has confirmed the security
- of recent elections under Republican and Democratic
- 4 Administrations alike.
- 5 And those on the front lines of our democracy did the
- 6 hard work to ensure that that would happen. Today, we will
- 7 hear from State and local election officials and an expert
- 8 on voter protection about takeaways from the 2022 elections
- 9 and key issues for election administration moving forward.
- With the 2024 primary elections less than a year away,
- 11 this is an important -- I did that so everyone could take a
- 12 deep breath. This is an important discussion as effective
- 13 election administration takes dedicated planning and
- 14 resources. One area of particular urgency that we will
- 15 hear about today is the need to counter the barrage of
- 16 threats and harassment targeting election workers from
- those seeking to undermine our democracy.
- According to a survey last year by the Brennan Center,
- 19 nearly one in three local election officials are concerned
- 20 about their safety because of their job, and nearly one in
- 21 six have received threats.
- 22 Adrian Fontes, the Arizona Secretary of State, told me
- that when he served as Maricopa County Recorder in 2020,
- 24 his family had to leave their house four days before
- 25 because of death threats.



- 1 And former Philadelphia City Commissioner Al Schmitt,
- 2 a Republican who is now Pennsylvania's Chief Election
- 3 Official, told this committee at a bipartisan hearing last
- 4 Congress that he received a message saying, tell the truth
- or your three kids will be fatally shot with the names of
- 6 his 7 year old son and 11 and 14 year old daughters, their
- 7 address, and photos of their house.
- 8 State and local election officials from both parties
- 9 testified at that hearing, including the Kentucky Secretary
- 10 of State, about what is happening with election workers.
- 11 We want people who are full time election workers, but we
- 12 also want volunteers. And when this happens, you also lose
- 13 volunteers.
- 14 These dedicated public servants should be able to do
- 15 their jobs without fear or intimidation, which is why I
- 16 introduced comprehensive litigation legislation to take
- 17 this issue head on with many Senators, including Senator
- 18 Feinstein and Warner, Merkley, Padilla, and Bennet, and
- 19 this committee.
- 20 And I hope that Senator Fischer and I will continue to
- 21 work on a bipartisan basis when it comes to this really
- 22 important issue. These threats are in part fueled by
- 23 disinformation that allows lies that undermine our
- 24 elections to go viral.
- We must tackle the root causes of disinformation that



- 1 spreads online and the impact it has on our democracy. I
- 2 have introduced legislation to do that with Senator Warner,
- and I think there is other things we should be doing with
- 4 regard to these social media platforms and other things
- 5 that have impacted the way people feel about our democracy,
- 6 the way they feel about each other, the way the algorithms
- 7 work, the way the competition policy hasn't been changed.
- I could go on and on, but I am going to stick to the
- 9 matter at hand. In the face of these challenges, it is as
- 10 important as ever that we continue to support election
- officials as they do their jobs to uphold our democracy.
- 12 State and local governments need a steady and reliable
- 13 stream of yes, State and local support, but also Federal
- 14 support to plan and keep pace and protect against foreign
- interference as technology evolves, as well as to recruit
- 16 and train poll workers and protect election officials from
- 17 threats.
- 18 The investments we have made since 2018 have been
- 19 important. Senator Blunt and I worked on this together.
- 20 Senator Lankford and I worked on bills regarding foreign
- 21 interference. And all of this has helped ensure that
- 22 recent elections were what the Department of Homeland
- 23 Security said were the most secure in American history.
- 24 That is thanks to all of you. But it is also thanks
- 25 to all of our cyber experts who are looking out for issues.



- 1 As we know, there have been threats in the past but more
- 2 must be done. I have introduced legislation, the
- 3 Sustaining Our Democracy Act, to deliver critical resources
- 4 to State and local governments for election administration,
- 5 and the President's budget also includes a commitment to
- 6 prioritize significant funding for elections to ensure
- 7 their continued security and resilience.
- Finally, I want to note that in many States, voters
- 9 continue to face laws that make it harder to vote. These
- 10 laws impose restrictions on things like voting by mail
- 11 cards from early voting and getting rid of secure drop
- boxes for people to return their ballots. That is why many
- 13 leaders support basic Federal standards to make sure all
- 14 Americans can cast their ballots in the way that works best
- 15 for them, regardless of what zip code they live in.
- And that is why I support the John R. Lewis Voting
- 17 Rights Advancement Act to repair and restore the Voting
- 18 Rights Act. I note that the majority of the Senate
- 19 supports the Freedom to Vote Act, and while it is a
- 20 Democratic bill, a number of Republicans have spoken in
- 21 support of certain reforms in the bill, including one
- 22 Republican witness we had in this very room who testified
- in support of these measures, who was a former Federal
- 24 Election Commission chairman.
- 25 So I want to thank our witnesses for all the work that



- 1 you do every single day. I am so proud of our local
- 2 election officials. I am proud of the fact that Minnesota
- 3 always ranks number one, if not or at least near the top.
- 4 I say just a challenge to our Secretary of State for voter
- 5 turnout. And a lot of it has to do with -- actually, we
- 6 have same day registration, which is kind of, it may be an
- 7 old fashioned concept, but in States that are red or blue
- 8 or purple, it has greatly increased turnout.
- 9 We have good rules when it comes to mail in balloting
- 10 and early voting and the like. And we have had both
- 11 Democratic and Republican Governors and one very famous
- independent that would be Governor Jesse Ventura, all with
- 13 these laws in place. I think what for me, what it does is
- 14 it makes people feel like they participate.
- And when they come up and say, I didn't vote for you,
- 16 but I like what you did on this, at least they voted and at
- 17 least they care about our democracy is what I always think.
- 18 And maybe I will convince them next time.
- But I think having that kind of ease of voting is a
- 20 big deal, and faith in our democracy, and makes people feel
- 21 like they are part of the franchise, which is one of our --
- 22 which should be our focus as elected representatives. And
- with that, I will turn it over to my friend, Deb Fischer.



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22	STATEMENT OF SENATOR FISCHER
23	Senator Fischer. Good afternoon. Thank you,
24	Chairwoman Klobuchar, for holding this hearing, and thank
25	you to our witnesses for joining us. Today, we gather to



- 1 discuss one of the most fundamental aspects of our
- democracy, the administration of free and fair elections
- 3 across the nation.
- 4 Hardworking and dedicated State and local officials
- 5 regularly address election administration challenges head
- 6 on. Today's hearing provides an opportunity to hear from
- 7 some of them, highlight their important work, and learn
- 8 more about how they successfully administered the 2022
- 9 elections.
- 10 Under the Constitution, States have primary
- 11 responsibility for the administration of elections. This
- is what our founding fathers intended. Our role in
- 13 Congress is to support State and local election officials
- 14 in this important work rather than burden them with a one
- 15 size fits all Federalized takeover that is ill suited to
- 16 the needs and priorities of various jurisdictions. In
- 17 fact, the diversity of State run election procedures is
- 18 part of what makes disrupting a nationwide election
- 19 effectively impossible.
- 20 Upending that system increases the risk of error and
- 21 creates vulnerabilities. In recent years, new election
- 22 administration challenges have presented themselves
- 23 specifically regarding cybersecurity and threats to
- 24 election integrity. Foreign and domestic adversaries have
- 25 sought to disrupt our elections by attacking cyber and



- 1 physical infrastructure. These same adversaries have
- 2 sought to sow distrust in our elections and call the
- 3 integrity of the democratic process into question.
- 4 As these new issues arise, States are still tasked
- 5 with the important work of recruiting, training, and
- 6 retaining poll workers. This has become more difficult in
- 7 recent years, as many of the most dedicated election
- 8 workers and volunteers have retired.
- 9 But while it is important to acknowledge that there
- were and are challenges to overcome, I believe that we
- 11 should also take the time to recognize and celebrate the
- 12 many successes that have been achieved in 2022. We saw
- 13 marked improvements in election security.
- Many States took State steps to bolster their
- 15 cybersecurity defenses and ensure the integrity of the
- 16 voting process. This included everything from ensuring
- 17 that voting machines provide a paper trail for every vote
- 18 cast to conducting thorough audits and investigations to
- 19 detect and prevent potential fraud.
- Today, this committee has the opportunity to come
- 21 together in a bipartisan manner and hear from witnesses
- 22 regarding their successes during the 2022 election cycle
- 23 and their tireless efforts to improve election integrity.
- 24 I believe it is our duty to approach this issue with an
- open mind and a commitment to finding common ground.



- 1 We may not always agree on the specifics of how our
- 2 elections should be run, but I am confident that by working
- 3 together in good faith, we can ensure that every eligible
- 4 citizen can exercise his or her right to vote and that
- 5 every eligible vote is counted timely and accurately.
- I am heartened by the progress States have made in
- 7 recent years, and it is my sincere hope that we can work
- 8 together to strengthen our election systems and foster
- 9 public trust in the democratic process. I look forward to
- 10 a productive and informative hearing, and to hearing from
- 11 our expert witnesses today. Thank you.
- 12 The Chairman. Very good. Well, thank you very much,
- 13 Senator Fischer. And I am going to introduce, as I noted,
- 14 three of our witnesses, and -- Senator Fischer will
- 15 introduce the other ones.
- Our first witness is New Mexico Secretary of State
- 17 Maggie Toulouse Oliver, as she has served as New Mexico's
- 18 Chief Election Official for six years and also has a decade
- of experience in local election administration as a county
- 20 clerk. Previously, she served as President of the National
- 21 Association of Secretaries of State.
- That is how I got to know her. Secretary Toulouse
- Oliver earned her bachelor's degree and master's degree
- 24 from the University of New Mexico. After hearing from
- 25 Secretary Evnen and Mr. Knapp, our next witness will be



- 1 Derek Bowens, Director of Elections for Durham County,
- 2 North Carolina since 2017.
- Mr. Bowens has over a decade of experience in local
- 4 election administration, and he holds a bachelor's degree
- 5 from the University of North Carolina. Our final witness
- 6 is Marcia Johnson, Co-Director of the Voting Rights Project
- 7 at the Lawyers Committee for Civil Rights Under Law, which
- 8 is the nation's leading nonpartisan voter protection
- 9 program.
- 10 She has worked on the Lawyers Committee's human rights
- 11 initiatives and taught as an Adjunct Professor at the
- 12 Georgetown University Law Center. Something my husband
- 13 also does, by the way. And she earned her bachelor's
- degree from Georgetown and her law degree from Villanova
- 15 University. Senator Fischer will now introduce our other
- 16 two witnesses and I will swear witnesses in.
- 17 Senator Fischer. Again, I thank all of our witnesses
- 18 for joining us today. We have with us Secretary of State
- 19 Bob Evnen of the great State of Nebraska, and Mr. Howard
- 20 Knapp, Executive Director of the South Carolina State
- 21 Election Commission. Secretary Evnen has served as
- 22 Nebraska's Secretary of State since 2019, where he has
- worked tirelessly to ensure that Nebraska's elections are
- 24 safe and secure.
- Mr. Knapp has served as the Executive Director of the



- 1 South Carolina State Election Commission since 2022,
- 2 previously serving as the State's Interim Executive
- 3 Director and Director of Voter Services. He also serves on
- 4 the U.S. Election Assistance Commission Standards Board and
- 5 has been nationally recognized and certified for his work
- 6 in this space. Thank you both. We look forward to your
- 7 testimony.
- 8 Okay, the witnesses can now please stand and raise
- 9 your right hand. Do you swear that the testimony you will
- 10 give before the committee shall be the truth, the whole
- 11 truth, and nothing but the truth, so help you God?
- 12 Ms. Toulouse Oliver. I do.
- 13 Mr. Evnen. I do.
- Mr. Knapp. I do.
- 15 Mr. Bowens. I do.
- 16 Ms. Johnson. I do.
- 17 The Chairman. Thank you. We will now proceed to your
- 18 testimony and recognize you each for a five-minute
- 19 statement, starting with Secretary Toulouse Oliver.

- 22 STATEMENT OF HON. MAGGIE TOULOUSE OLIVER, NEW MEXICO OFFICE
- OF THE SECRETARY OF STATE, SANTA FE, NEW MEXICO
- Ms. Toulouse Oliver. Thank you very much, Chairwoman
- 25 Klobuchar, and Ranking Member Fischer, and members, whoever



- 1 they may be, for having us here today.
- 2 And I am very pleased to be here, along with my
- 3 election official colleagues. I also just want to say I
- 4 appreciated both of your opening remarks very much, and we
- 5 appreciate the support that Congress gives us in the
- 6 election community. Thank you for having me here today.
- 7 My name is Maggie Toulouse Oliver.
- I am the New Mexico Secretary of State, and I
- 9 appreciate the opportunity to be a part of this hearing as
- 10 you gather State and local perspectives on election
- 11 administration throughout the United States. The health of
- 12 our democracy depends on informed election discussions like
- this about the challenges and opportunities faced by
- 14 election administrators across our country.
- 15 My goal today is to provide you with insight into how
- 16 election administrators are coping with the new voting and
- 17 elections landscape, and to highlight some of the
- initiatives we are taking in my State to support the vital
- 19 work of county clerks and their staff, poll workers, and
- 20 the myriad other election professionals who make our
- 21 American democracy a model for the world.
- The rise of misinformation since 2020 has made the job
- 23 of nonpartisan election administration much harder. When
- 24 many members of the public are mistrustful about the
- 25 integrity of our elections, election administrators then



- 1 bear the associated burdens of frivolous lawsuits,
- 2 excessively burdensome public information requests,
- 3 disruptive voters and poll workers, and outright threats
- 4 and harassment.
- 5 One of the most important tactics to defend against
- 6 the detrimental effects of election administration is
- 7 simply putting good policies in place that are informed by
- 8 election administrators themselves.
- 9 Such policies can clarify existing laws or create new
- 10 procedures that assist administrators in the execution of
- 11 their duties. For example, during our latest Legislative
- 12 Session in New Mexico, we passed a comprehensive election
- 13 administration bill that provides needed policies for
- 14 election administrators to efficiently and uniformly
- 15 administer our elections.
- The bill's provisions were drafted in concert with the
- 17 State's election administrators and stem from actual
- 18 experiences those administrators navigated either during
- 19 the last election cycle or are currently navigating in
- 20 preparation for elections. We actually have statewide
- 21 elections every year in our State.
- So, for this year, many county clerks have had trouble
- 23 retaining or hiring poll workers because of the increased
- 24 stress associated with being involved in elections, so we
- increased poll worker compensation. The bill mandates



- 1 training for poll watchers and challengers with a
- 2 curriculum developed by my office so these individuals and
- 3 election administrators can gain a better understanding of
- 4 the proper role of conduct of watchers and challengers at a
- 5 polling place.
- 6 One section clarifies procedures on public
- 7 information, requests to protect the secrecy of the ballot,
- 8 and information about our national critical infrastructure,
- 9 but making sure that everything else remains public. The
- 10 specific section was included after county clerks were
- inundated with requests for data and other information that
- 12 clerks do not actually use for administrating elections.
- 13 After an individual earlier this year, influenced by
- 14 election misinformation allegedly orchestrated drive by
- 15 shootings at the homes of six elected officials in New
- 16 Mexico's biggest city, a provision was included in the bill
- 17 that shields the home addresses of elected or appointed
- 18 officials from public disclosure at their discretion.
- 19 Election administrators need policy tools like some of
- 20 the ones I have just highlighted in order to maintain fair
- 21 and efficient elections that are above the fray of
- 22 misinformation and partisan meddling. Of course, every
- 23 jurisdiction has their own decisions to make about which
- 24 policies best serve their communities. But I believe our
- 25 policies in New Mexico are a great model for many election



- 1 administrators to mirror.
- In addition to tailoring specific State policies that
- 3 assist administrators as they conduct elections, funding
- 4 for elections is key. Sufficient funding for election
- 5 administration, however, remains an obstacle for many
- 6 election offices around the country. The Federal
- 7 Government can help States and their election
- 8 administrators by providing consistent funding streams.
- 9 These funds can be used to assist us in fulfilling our
- 10 duties under Federal law to supplement costs associated
- 11 with new trainings and, or physical security upgrades or
- 12 strengthen cybersecurity defenses.
- Without more consistent Federal funding to States for
- 14 elections, administrators may have to contend with outdated
- 15 equipment and technology, persistent staffing issues, and
- 16 other circumstances that can inhibit the efficient conduct
- 17 of elections. More consistent Federal funding for
- 18 elections allows election administrators to better plan for
- 19 short, medium, and long term goals that benefit all voters.
- The Federal Government has an important role to play
- 21 in assisting States with the conduct of elections. Though
- 22 each State is different with different needs, and States
- 23 should continue to be the ultimate authority on running
- their own elections, but collaboration is key, and an
- 25 entity like the U.S. Election Assistance Commission, the



- 1 EAC, provides a great example of how the Federal Government
- 2 can help States with election related needs.
- Additionally, congressional funding of entities like
- 4 the Cybersecurity and Infrastructure Security Agency is
- 5 vital because States and localities simply do not have the
- 6 resources to defend against the modern threat landscape
- 7 solely on our own.
- 8 Though the current political environment, coupled with
- 9 the recent rash of election administration, makes the
- 10 likelihood of enacting Federal State minimum standards for
- 11 voter access unlikely, I want to say that I do support
- 12 minimum guarantees of access to early and absentee voting
- 13 so that there is more equity across the board for voters in
- 14 Federal elections across the country.
- Some Federal involvement in elections will always be
- 16 crucial for security and for the policy entrepreneurship
- 17 that comes from such collaboration. Thank you again for
- 18 this opportunity today to testify on these crucial matters
- 19 on behalf of both New Mexico and our states' election
- 20 administrators.
- 21 [The prepared statement of Ms. Toulouse Oliver
- 22 follows.1

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           The Chairman. Very good. Thank you, Secretary.
     Secretary Evnen.
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- 1 STATEMENT OF HON. ROBERT EVNEN, NEBRASKA OFFICE OF THE
- 2 SECRETARY OF STATE, LINCOLN, NEBRASKA
- 3 Mr. Evnen. Good afternoon, Chairwoman Klobuchar,
- 4 Ranking Member Fischer. My name is Bob Evnen, and I have
- 5 the honor and privilege of serving as Nebraska's 27th
- 6 Secretary of State. This afternoon, I would like to talk
- 7 about takeaways, some nuts and bolts, from Nebraska's 2022
- 8 elections. And I would like to discuss Nebraska's newly
- 9 adopted State Constitutional voter ID requirement and
- 10 security issues, including cybersecurity.
- I would like to conclude with a thought about Federal
- 12 versus State control of elections. Nebraska's 2022
- elections were conducted efficiently, accurately, securely,
- 14 and in accordance with law, as we have done for some time.
- Within approximately one month before the primary and
- 16 general elections, every single ballot tabulation machine
- in the State was tested three times for accuracy by running
- 18 three separate test decks of ballots through each machine.
- In addition to these three tests, two mock elections
- 20 were held to further check the accuracy of our ballot
- 21 tabulators and to check the accuracy of the computers that
- 22 compile the results and our Election night reporting
- 23 website. Then, after each election, we hand count the
- 24 results.
- We do this after the election, we hand count the



- 1 results of certain races in 2 or 3 percent of our precincts
- 2 statewide. After the 2022 general election, we expanded
- 3 this audit to include 10 percent of our precincts
- 4 statewide. We checked at least 1 precinct in each of our
- 5 93 counties. In all our counties, hand counted 48,292
- 6 ballots.
- 7 The counting was conducted by election boards in those
- 8 counties composed of representatives of both major national
- 9 parties. In total, out of the more than 48,000 ballots,
- 10 hand counted discrepancies were noted on 11 ballots. That
- is a discrepancy rate of 23 thousandths of 1 percent of the
- 12 11 ballots.
- Where there were discrepancies, five were ballots that
- 14 were marked too lightly for the machine to read the ballot,
- 15 and the other six were ballots that were misfiled or
- 16 misplaced. We did another check after the election. We
- found that 682,745 voters across the State were shown on
- 18 the voter rolls as having cast a ballot.
- 19 Those are kept by our county election officials. We
- 20 compared that with the number of ballots that were
- 21 tabulated. There was a net variance of 29 ballots. That
- is a variance rate of 4 thousandths of 1 percent. To the
- 23 best of my knowledge, none of the variance was attributable
- 24 to machine error. So, in Nebraska, in my view, our
- 25 election officials across the State did an exemplary job of



- 1 conducting an accurate and secure election.
- 2 And I would like to take this opportunity this
- 3 afternoon to express my thanks and gratitude to our friends
- 4 and neighbors across the State of Nebraska who are the
- 5 election officials who conducted an outstanding election
- 6 for our citizens in 2022. Now in that election, in
- 7 November 2022, Nebraska voters overwhelmingly enacted an
- 8 amendment to our State Constitution requiring the
- 9 presentation of a photo ID before casting a ballot.
- I have supported voter ID for many years. Our State
- 11 legislature is now working on legislation to implement this
- 12 new voter ID requirement. My office estimates that between
- 13 97 and 98 percent of registered voters in our State already
- 14 have State issued photo IDs.
- I am confident that effective legislation will be
- 16 passed that will carry out Nebraska's new voter ID
- 17 Constitutional requirement without disenfranchising any
- 18 legitimate voter. I am working closely with the
- 19 legislature to ensure that we have effective -- an
- 20 effective voter ID requirement that is consistent with the
- 21 rights of voters.
- In terms of the elections process itself in my view,
- one of the greatest challenges to election security grows
- 24 out of the increasing availability of early voting. The
- 25 challenges that come with early voting include the



- 1 opportunity to pressure or intimidate voters and the
- 2 possibility of vote buying efforts.
- 3 The potential for this sort of fraud is intensifying
- 4 as these early voting methods become more ubiquitous. In
- 5 my view, we ought to focus our attention on these matters.
- 6 Turning briefly to cybersecurity, the elections division of
- 7 the Nebraska Secretary of State's Office was awarded the
- 8 2019 Election Innovation Award from the National
- 9 Association of State Elections Directors.
- We received this award for our program of
- 11 collaboration between our office, our voter registration
- 12 database vendor, the Department of Homeland Security, and
- 13 ISAC, which was referenced by Secretary to Toulouse Oliver.
- 14 Through this collaboration organized by our office, we
- were able to place an Albert networking monitor on the
- 16 server of our elections vendor to detect intrusion on our
- 17 voter registration system. And finally, permit me to
- 18 observe that under the U.S. Constitution, elections have
- 19 been left at the sound discretion of the State
- 20 legislatures.
- I am speaking from my perspective as the Secretary of
- 22 State of Nebraska. The States ought to remain responsible
- 23 for the conduct of elections. Issues affecting the conduct
- of elections can be and ought to be resolved by the State
- 25 Legislatures. Thank you, Senators, for your time and



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     attention this afternoon.
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           [The prepared statement of Mr. Evnen follows.]
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          The Chairman. Very good. Thank you very much.
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     up, Mr. Knapp.
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- 1 STATEMENT OF HOWARD KNAPP, SOUTH CAROLINA STATE ELECTION
- 2 COMMISSION, COLUMBIA, SOUTH CAROLINA
- Mr. Knapp. Chairwoman Klobuchar, Ranking Member
- 4 Fischer, and members of the committee, I am honored to be
- 5 here today to present South Carolina's perspective on
- 6 election administration. Elections play a vital role in a
- 7 free and fair society and are the cornerstone of our
- 8 Republic.
- 9 There is an important link between the trust in our
- 10 election process and the confidence our citizens place in
- 11 all Government functions. This is why South Carolina has
- 12 been keeping our elections accurate, secure, and
- 13 accessible, and that is one of our State's top priorities.
- 14 In January 2021, I was appointed Executive Director of the
- 15 South Carolina State Election Commission.
- The Commission is a five-member bipartisan committee
- 17 appointed by the Governor to oversee election operations.
- 18 Since my appointment and subsequent confirmation by the
- 19 South Carolina Senate, I have focused on improving and
- 20 protecting the security and resilience of our State's
- 21 election infrastructure while implementing the reforms
- 22 needed to move South Carolina forward.
- We have long been a national leader in elections.
- 24 South Carolina was the first State to have a statewide
- voter registration system and the first to make our voter



- 1 registration application available on the internet.
- 2 Last year, we built upon that tradition with the
- 3 implementation of Act 150 of 2022, which was passed
- 4 unanimously by the South Carolina General Assembly. This
- 5 legislation established no excuse, early voting two weeks
- 6 prior to an election, amended absentee ballot processes,
- 7 and increased election crime penalties.
- 8 Any registered South Carolina voter can now visit
- 9 early voting locations and vote like they would at their
- 10 polling place on Election Day, replacing the need for in-
- 11 person absentee voting. While the process to implement
- 12 early voting has taken other States more than six months,
- 13 we managed to do it in only 10 days, just in time for the
- 14 statewide primaries in June.
- 15 As a result, early voting was used for the first time
- in the State's history, and more than 100,000 voters chose
- 17 to vote early throughout the State. Through our hard work,
- 18 the general election was even more successful than the
- 19 primaries.
- 20 Over half of all registered voters voted, and almost
- 21 half of all votes cast were cast before the general
- 22 election, either via early voting or absentee. We credit
- 23 this remarkable turnout during early voting and on Election
- 24 Day to robust education campaign that informed the public
- of the new election laws and changes through frequent



- 1 statewide messaging to reach every eligible voter.
- In a statewide survey conducted after the passage of
- 3 Act 150, 85 percent of South Carolina voters indicated they
- 4 felt confident in the accuracy of South Carolina elections,
- 5 compared with only 66 percent in those carried out
- 6 nationally. 97 percent of South Carolina voters thought
- 7 registering to vote was easy and 93 percent felt their
- 8 local polling place was organized and well run.
- 9 The success of implementing Act 150 is even more
- 10 astounding when considering we were simultaneously
- 11 implementing State and local redistricting plans. In
- 12 addition, to implementing Act 150 and redistricting, the
- 13 Commission and county offices also had to carry out their
- 14 regular duties ahead of, during, and after the election.
- This process starts accurately -- starts with
- 16 accurately maintaining our list of registered voters. When
- 17 a person registers to vote, the person remains registered
- 18 until they are disqualified or pass away.
- 19 Additionally, confirmation cards requesting voters to
- 20 confirm the registration status are mailed to voters who
- 21 have not voted or updated their information in the last two
- 22 general election cycles. Notices are sent to voters when
- they are made inactive, giving voters a second chance to
- let us know if the removal was an error.
- This process not only removes disqualified voters, but



- 1 also protects qualified voters from wrongful removal. If
- 2 there is any question about a voter's qualifications to
- 3 vote, the voter can always cast a provisional ballot.
- 4 To keep our elections secure we have a -- we have
- 5 developed an unprecedented partnership of State, Federal,
- 6 and private cybersecurity, law enforcement, and
- 7 intelligence entities. Together, we protect the security
- 8 of our elections and investigate misconduct.
- 9 After election night and before the certification of
- 10 State and Federal elections, South Carolina requires hand
- 11 count audits to be conducted in every county. We also
- 12 conduct independent results verification audits, which
- 13 digitally tabulate every ballot cast in an election to
- 14 ensure every vote was counted as intended by the voter.
- Recently, I established the agency's first audit
- 16 division. This division is tasked with conducting county
- 17 compliance audits in addition to overseeing the
- 18 aforementioned post-election audits. These compliance
- 19 audits will ensure that county election offices follow
- 20 Federal law, State law, and the agency's statewide election
- 21 policies and procedures to ensure every voter and every
- 22 candidate is treated the same.
- 23 South Carolina is set to hold the nation's first
- 24 Presidential primary in 2024. It will continue to be a
- 25 national model and leader in election administration, and



Т	we remain committed to being transparent with the public at
2	every turn.
3	We stand ready to assist Congress as it contemplates
4	national reform efforts. South Carolina's election success
5	can serve as a framework for other States as they look to
6	improve upon the cornerstone of American democracy and
7	instill greater trust in the outcome of our elections.
8	Thank you.
9	[The prepared statement of Mr. Knapp follows.]
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           The Chairman. Thank you very much. Next up, Mr.
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     Bowen's.
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- 1 STATEMENT OF DEREK BOWENS, DURHAM COUNTY BOARD OF 2 ELECTIONS, DURHAM, NORTH CAROLINA 3 Mr. Bowens. Thank you, Chairwoman Klobuchar, Ranking 4 Member Fischer, and distinguished members of the committee 5 on Rules and Administration of the United States Senate. 6 am honored to appear before you to talk about the administration of elections in Durham County, North 7 8 Carolina, both in general and during the 2022 midterm 9 elections. 10 I currently serve as the nonpartizan Elections 11 Director for Durham County, North Carolina. In this 12 position, I have administered many local, State, and 13 Federal elections. I have more than a decade of local 14 election administration experience and my teams have won 15 multiple awards from the National Association of Counties 16 and the U.S. Election Assistance Commission for innovation and election administration. 17 18 I am privileged to have two of my dedicated team 19 members with me today, Deborah Hart and Rebecca Troedsson. 20 I must also speak to the hard work of my colleagues and the 21 other 99 counties in North Carolina, many of which are 22 participating in a director's association conference to 23 further advance their knowledge and election administration
- The county that I serve, Durham County, has over



and security.

- 1 320,000 residents making us the sixth largest of North
- 2 Carolina's 100 counties. We have approximately 230,000 of
- 3 North Carolina's 7.2 million registered voters.
- 4 We are proud to have two nationally recognized
- 5 institutions of higher learning, Duke University and North
- 6 Carolina Central University, in addition to our wonderful
- 7 technical and community college system. Also, most of the
- 8 Research Triangle Park, a hub of global science and
- 9 technology firms, Government agencies, and academic
- 10 institutions, is in Durham County. County Commissioners
- 11 fund the county boards of elections in North Carolina.
- However, these local election offices, under the
- 13 general supervision of the State Board of Elections, are
- 14 responsible for administering elections in their respective
- 15 counties. My position is nominated by the county boards of
- 16 elections and confirmed by the Executive Director of the
- 17 State Board of Elections.
- 18 Election Administration in Durham County is
- 19 administrated in a manner that promotes free, fair,
- 20 transparent, and secure elections. There are several
- 21 processes and checks and balances which work together
- 22 throughout the election cycle that result in trustworthy
- 23 elections.
- In my testimony today, I want to stress that I am a
- 25 nonpartizan public servant who believes strongly in the



- 1 promise of democracy and in the preservation of the core
- 2 tenets of our Democratic Republic. I take this
- 3 responsibility very seriously and carry out my duties
- 4 impartially without regard to partisan preferences or
- 5 affiliations.
- I am committed to developing and carrying out sound
- 7 processes according to State and Federal law, to give our
- 8 citizens faith and confidence in the outcome of every
- 9 Durham County election. Every day I am mindful that less
- than 60 years ago people who look like me couldn't execute
- 11 a basic function guaranteed under our Constitution without
- 12 hardship and restriction.
- This became more real to me when I was verbally
- 14 harassed by being called the N-word during a virtual public
- 15 meeting while I was carrying out my duties as the Director
- of Elections during the 2020 general election.
- 17 As such, it is an honor to equitably serve all
- 18 citizens in Durham County as the Director of Elections and
- 19 ensure that elections conducted under my purview are free,
- 20 fair, and secure. I look forward to sharing my experiences
- 21 as an election administrator in Durham County, North
- 22 Carolina.
- I hope I have the opportunity to highlight how we
- 24 conduct free, fair, and secure elections, discuss my
- 25 experiences with the 2022 midterm election, provide my



1	thoughts on election funding, and share the work of the
2	Committee for Safe and Secure Elections, a bipartisan
3	organization of which I am a member and was established to
4	address the recent threats, harassment, violence, and
5	intimidation directed at local and State election officials
6	in this country.
7	Again, thank you for the opportunity to speak with you
8	today, and I look forward to your questions.
9	[The prepared statement of Mr. Bowens follows.]
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1	The Chairman. Thank you very much, Mr. Bowens. And
2	just so you know, Senator Fischer, we have a vote. So, she
3	is voting and then I will go vote. And she has left you,
4	Secretary Evnen, with me.
5	So, you know, I was showing her the I was showing
6	her the past records of the Gophers versus the Cornhuskers.
7	And just so you know, the Gophers came out ahead in the
8	deal. Marcia Johnson and I apologized for saying your
9	first name wrong, so I will try to correct that throughout
10	this hearing. Ms. Johnson, thank you.
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- 1 STATEMENT OF MARCIA JOHNSON, LAWYERS' COMMITTEE FOR CIVIL
- 2 RIGHTS UNDER LAW, WASHINGTON, D.C.
- 3 Ms. Johnson. Chairwoman Klobuchar, Ranking Member
- 4 Fischer, and members of the U.S. Senate committee on Rules
- 5 and Administration, my name is Marcia Johnson, and I serve
- 6 as the Co-Director of the Voting Rights Project at the
- 7 Lawyers Committee for Civil Rights under Law.
- 8 Thank you for the opportunity to testify today on
- 9 State and local perspectives on election administration.
- 10 The Lawyers Committee was founded in 1963 by President John
- 11 F. Kennedy's request.
- We use legal advocacy to achieve racial justice and
- 13 make the promises of our democracy real for black people
- 14 and other people of color. As part of this vital work, we
- 15 convened the Election Protection Coalition, which is made
- 16 up of nearly 400 national, State, and local partners.
- We also administered 866-Our-Vote election protection
- 18 Hotline, which provides comprehensive nonpartisan
- 19 assistance at all stages of the voting process to any
- 20 American who needs it. I have been with the Lawyers
- 21 Committee for 19 years, since 2004, when I worked on the
- 22 first election protection program during a Presidential
- 23 election.
- In recent years, I have seen significant changes in
- 25 the ways that Americans vote. For example, in 2018, nearly



- 1 50 percent of the calls to the 866-Our-Vote hotline were
- 2 placed on Election Day. Yet in 2022, only around 20
- 3 percent of the calls we received during the election period
- 4 were placed on Election Day.
- 5 The timing of these calls reflect the trend of more
- 6 voters choosing to vote before Election Day, either by mail
- 7 or early in-person. Election officials and administrators
- 8 should be aware of these trends so that their jurisdictions
- 9 have the resources to ensure access to the vote throughout
- 10 the entire voting cycle.
- 11 The types of calls to the election protection hotline
- 12 include reports of intimidation and or aggressive
- 13 electioneering problems with polling place access or
- 14 ballots, problems with voter ID and registration, problems
- 15 with mail in and absentee ballots, and questions or
- 16 information requests. One of the disturbing trends we saw
- 17 in 2022 with the voter intimidation around ballot drop
- 18 boxes in Arizona.
- 19 A Federal judge had to stop a coordinated group of men
- 20 from openly carrying firearms and wearing body armor and
- 21 masks to hide their faces while following, yelling at, and
- 22 recording voters at ballot drop boxes. One voter rode into
- 23 the Arizona Secretary of State's Office saying, I have
- 24 never been more intimidated in my life trying to vote, and
- 25 I am very worried for my safety.



- 1 This disturbing and fairly new trend proves two
- 2 things. First, election myths and disinformation have
- 3 significant consequences. When election myths and
- 4 disinformation about election security are encouraged to
- 5 flow freely on voters' social media feeds, it can encourage
- 6 bad actors to create new and at times terrifying schemes to
- 7 intimidate voters, particularly voters of color.
- 8 Second, as the ways Americans vote evolve, so do the
- 9 methods of discrimination and intimidation. After the
- 10 Supreme Court's decision in Shelby County versus Holder
- 11 weakening the Voting Rights Act, the late great Congressman
- 12 John Lewis wrote, I disagree that because the incidence of
- 13 voter discrimination is not as pervasive, widespread, or
- 14 rampant as it was in 1965, and that the contemporary
- problems are not of not a valid basis for scrutiny.
- In a democracy, one act of voter discrimination should
- 17 be too much. Following the record turnout in the 2020
- 18 Presidential election, something that all Americans, no
- 19 matter their political affiliation, should applaud, too
- 20 many States have passed laws that unduly restrict the very
- voting methods that contributed to that record turnout.
- In order for this country to live up to its democratic
- 23 ideals of equality for all this, Congress needs to enact
- 24 baseline Federal voting standards. Congressional action is
- 25 necessary to prevent the backsliding of voting rights for



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    many Americans, especially black voters and voters of
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    color. And I look forward to sharing more about what we
    found in 2022 elections. Thank you.
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          [The prepared statement of Ms. Johnson follows.]
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- 1 The Chairman. Very good. I appreciate all of you.
- We are going to have a number of our colleagues joining us
- 3 shortly that were at the vote. So, I am going to get
- 4 started. As we look back first at the 2022 election, I
- 5 guess I will ask all of you this, in your own State, which
- 6 is what I believe you can address. Secretary Toulouse
- 7 Oliver, do you believe that it was a secure election in
- 8 2022?
- 9 Ms. Toulouse Oliver. Madam Chair. Yes, absolutely it
- 10 was.
- 11 The Chairman. Okay, very good. Secretary Evnen.
- Mr. Evnen. Yes, Madam Chairwoman. In Nebraska, we
- 13 had a secure and accurate election.
- 14 The Chairman. I appreciated those numbers that you
- 15 put out there as well in your studies. Thank you. Mr.
- 16 Knapp, South Carolina. Been in your State a few times for
- 17 some reason. But please let me know if you believe it, was
- 18 a secured election.
- 19 Mr. Knapp. Yes.
- The Chairman. Okay. Very good. And Mr. Bowen's in
- 21 North Carolina.
- 22 Mr. Bowens. Yes.
- The Chairman. Okay. Very good. Ms. Johnson, just
- 24 what you saw across the country when it came to election
- 25 security?



- 1 Ms. Johnson. Yes.
- The Chairman. Okay. Very good. Thank you. And
- 3 maybe I will start with you, Secretary Toulouse Oliver.
- 4 What major issues did you see election officials in your
- 5 State facing in 2022? And then get a little -- dig deeper
- 6 on some of the things you identified.
- 7 You said you listened to everyone and then came up
- 8 with ideas for change. I know Secretary Simon in
- 9 Minnesota, as I know we have had a very good history of
- 10 elections in our State in terms of turnout.
- But he still found things he could do to improve
- things and has introduced legislation and the like, but why
- 13 don't you talk about -- and already passed some things --
- 14 what you see as what went well, what you wanted to improve
- 15 out of 2022?
- Ms. Toulouse Oliver. Thank you, Madam Chair. And I
- 17 think, you know, I don't think I would be remiss on
- 18 speaking on behalf of all of my colleagues here when I say
- 19 that, you know, when it comes to election administration,
- 20 there is literally always room for improvement, no matter
- 21 how successful an election we conduct, no matter how robust
- the participation, how well the policies and procedures
- were implemented, there is always room to make it better.
- 24 And that is actually one of the beautiful things about
- 25 the work that we do, especially as our society and our



- 1 democracy evolve over time, looking at ways to improve the
- 2 process, make it more secure and more accessible, is really
- 3 important.
- 4 So, in my State, a couple of the challenges that we
- 5 really sought to address in this most recent Legislative
- 6 Session in our State, in particular the, what really is
- 7 effectively the weaponization of public records request.
- 8 So as several of the witnesses here today mentioned, you
- 9 know, myths and disinformation has generated a lot of
- 10 threatening and harassing activity. Some of them, you
- 11 know, are outright threats of violence.
- 12 And that I think probably all of us have had to deal
- 13 with in some form or fashion. But some of them come in the
- 14 form of -- you know, we have in my State, 33 counties, so
- 15 not nearly as many as most of the folks up here. Some of
- our election offices are as small as two people, right.
- 17 Two full time employees.
- And so, when they are being bombarded with literally
- 19 hundreds of requests for thousands of documents, many of
- 20 which are not actually relevant to the conduct of elections
- or to kind of, you know, getting to the place where the
- interested party wants to go, that is really challenging.
- So, we look to try to make sure how do we maintain
- 24 documents, access to public documents, but let's make sure
- we are protecting the privacy of the voter or our critical



- 1 national infrastructure, things like that as well. Last
- 2 but not least, I will just mention that we did pass
- 3 increased penalties for threats of violence and harassment
- 4 toward election officials in particular.
- 5 That is a piece of legislation that I think is going
- 6 to really help us moving forward with the not only the
- 7 sense of safety and security of our election
- 8 administrators, but also in terms of that challenging issue
- 9 that we are seeing with regard to hiring, retaining, and
- 10 training our poll officials.
- 11 The Chairman. A good Segway for you, Secretary Evnen.
- 12 With your experience, could you talk about retaining
- 13 election workforce, as you know, you have officials
- 14 choosing to retire or leave.
- 15 There are issues as we -- I know you surveyed and I
- 16 mentioned the Brennan Center, and in some States more than
- 17 others, where people are concerned about their safety
- 18 because of threats or they don't want to be on the front
- 19 line like that. Could you talk about professional pathway
- 20 to becoming an election officials and just what
- 21 recommendations you have when it comes to retaining
- 22 election officials? Really both -- we have the
- 23 professional ones, and then of course, we have volunteers.
- Mr. Evnen. Attracting and retaining election
- officials. There are county clerks in many of Nebraska's



- 1 counties. It is our county clerks who serve as our
- 2 election commissioners as well. And some of our larger
- 3 counties have dedicated election commissioners. There is
- 4 certainly a heightened interest in elections.
- 5 And that heightened interest extends to the county
- 6 level. There are two things that I think are helpful in my
- 7 State. One is when I have the opportunity and when the
- 8 chief deputy -- when the deputy of elections has the
- 9 opportunity to go out and speak, we find that when people
- 10 become better informed about election systems, the
- 11 elections process, that they leave with greater
- 12 satisfaction.
- We also try to involve people in it. That is, we
- 14 encourage people to become poll workers. We encourage
- 15 people to become observers on Election Day. And what we
- 16 find is that as they become more familiar with the process
- 17 itself, their confidence in the integrity of the process
- 18 grows.
- And the other observation I would make in response to
- 20 your question, Senator, is that we had very good elections
- in Nebraska, and I am bragging on my State, Senator. And,
- 22 but it is, I am not bragging on myself, because it is the
- people in those 93 counties who made that happen.
- And so, I think it is very important, and I did so in
- 25 my remarks, I think it is very important that we recognize



- 1 their work and that we express appreciation and gratitude
- 2 to them for it. And so that is something that I have been
- 3 doing and that others have been doing as well that I
- 4 believe is helpful to encourage our election officials.
- 5 The Chairman. Exactly. I think that kind of -- some
- 6 of that is defending them. I would say if there is, you
- 7 know, attacks from people who are misinformed, some of it
- 8 is just lifting them up for what they are doing because it
- 9 is such an important part of our democracy. They are truly
- 10 the front lines when people go and vote. When you were in
- 11 your absence, Senator Fischer, I did bring up the Gophers,
- 12 Cornhuskers record. Just I wanted to have full disclosure.
- Okay, I once called there from a Gophers game when the
- 14 Gophers beat Nebraska, which was a surprise. And I said, I
- 15 thought it was funny because I know how important, and she
- 16 said, it is not funny at all. I was still at the stadium.
- 17 She said, we could talk about it later. Okay, on that
- 18 note, Mr. Knapp, if you want to talk a little bit just
- 19 about, I raise this issue of, I know I have worked with
- 20 Senator Graham, of your State on disclosures on election
- 21 bills we did together, on election ads on that came about
- 22 because of some of the foreign purchases of ads during one
- 23 election.
- We have worked on social media platforms and how we
- 25 police this -- and I know this wasn't in your testimony. I



- 1 was just thinking of Senator Graham's willingness to work
- 2 on some of these issues.
- 3 Could you talk a bit about how you deal with that with
- 4 the -- and I am not getting, I don't want to get into the
- 5 political realm about it, I am just talking about making
- 6 sure that your citizens are informed about what is going on
- 7 with elections when they are bombarded with things that
- 8 sometimes aren't true, even for the administration of
- 9 elections, and how and when they vote. Mr. Knapp.
- 10 Mr. Knapp. That is a fantastic question because it
- 11 gives me an opportunity. As Secretary Evnen said, one of
- 12 the weapons we have is to combat the misinformation with
- 13 true information about what is going on with elections.
- So shortly after the 2020 election, my agency
- 15 published this on our website, basically South Carolina's
- 16 elections agency, and it talks about everything about how
- 17 we keep the voter lists as accurate as possible, how our
- 18 voting machines work, how we do audits. And this is for --
- 19 it was written so it could be understandable to just about
- anybody.
- 21 And this is from us. And we also just this year
- 22 started publishing an annual report to our General
- 23 Assembly. I mean, that is the audience for this, for
- 24 anybody. And it talks about what have we done this last
- year as an agency to administer our elections in our State.



- 1 So, the reality is there is a segment of the population
- 2 that is not going to believe anything we say, no matter
- 3 what we say.
- 4 And that is not who I am speaking to. I am speaking
- 5 to the other 90 percent of the population that all they
- 6 hear is the screaming and the misinformation. And, you
- 7 know, I get it. Questioning Government is an American
- 8 pastime and has been for -- since the beginning. But at
- 9 some point, Americans have to decide, do you believe the
- 10 election officials or not?
- And so, this is our best shot at trying to be as
- 12 transparent as possible. And that is really something I
- 13 have tried to at home during my tenure is transparency.
- 14 The Chairman. Okay. Thank you. I really want to ask
- 15 Mr. Bowens, Ms. Johnson a question. I am going to do that
- on my second round here because my colleagues are waiting.
- 17 Before I go vote and turn this over briefly to Senator
- 18 Fischer, I would like to ask unanimous consent to enter the
- 19 following documents into the record.
- A new report by two nonpartisan groups, issue one and
- 21 the Alliance for Securing Democracy at the German Marshall
- 22 Fund, with 13 recommendations to improve election
- 23 administration, including the reforms in the Election
- 24 Worker Protection Act that I mentioned that I have
- 25 introduced.



Τ	A letter from the Southern Poverty Law Center Action
2	Fund and statements for the record from a bipartisan pair
3	of county clerks about the challenges they face when
4	running elections.
5	Justin Roebuck, the Clerk and Register of Deeds for
6	Ottawa County, Michigan, who is a Republican, and Brianna
7	Lennon, County Clerk for Boone County, Missouri, who is a
8	Democrat. Without objection, these documents will be
9	entered into the record. So, entered.
10	[The information referred to follows.]
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- 1 The Chairman. Senator Fischer.
- 2 Senator Fischer. Thank you, Chairwoman Klobuchar.
- 3 Again, thank you to our witnesses. I have a question to
- 4 address to Secretary Toulouse Oliver, Secretary Evnen, and
- 5 Mr. Knapp. In in recent years, election officials
- 6 nationwide have faced an increasing number of cybersecurity
- 7 threats from sophisticated and also very malicious actors.
- 8 Specifically, during the 2022 election cycle, both
- 9 Illinois and Mississippi experienced cyberattacks on their
- 10 public election websites, which provide voters with that
- important information, such as precinct locations.
- While these attacks did not compromise voting systems
- 13 themselves, this issue remains a serious and ongoing
- 14 challenge. So, if you could tell me, have your respective
- 15 jurisdictions experienced cybersecurity incidents or
- 16 threats, and what have your officers done that ensure that
- 17 your State's voting systems and your elections systems are
- 18 secure? Secretary Toulouse Oliver, please.
- 19 Ms. Toulouse Oliver. Thank you very much, Ranking
- 20 Member, for the question. So, I think it is unfortunately
- 21 safe to say that to one degree or another, every election
- 22 jurisdictions in the country, certainly every statewide
- jurisdiction, has received or has been the target of
- 24 attacks or potential attacks.
- We know that there is constant, you know, scanning of



- 1 sites, attempts, phishing attempts. You know, I personally
- 2 I joked with my staff one time that I personally thwarted
- 3 the Russians because there was a phishing email that looked
- 4 suspicious and I reported it and it followed the path
- 5 through, through the ISAC and up to CISA, and it was, you
- 6 know, identified as a foreign source phishing attempt.
- 7 So, the reality is that this is a threat that we are
- 8 all dealing with all day, every day, and even the smallest
- 9 jurisdiction in the country has the potential to be
- 10 vulnerable to such threats. So in my State, and I will be
- 11 as brief as possible, but of course, one of the first
- 12 things we did was create a robust partnership with in
- 13 particular CISA to utilize all the tools that they have
- 14 available to us as a State jurisdiction and to push down to
- our local jurisdictions, to both look for any potential
- 16 vulnerabilities, to get advice and information about how to
- 17 patch those up.
- 18 As Secretary Evnen mentioned, we also have Albert
- 19 sensors installed on our systems so that we are looking for
- 20 odd patterns of internet traffic behavior coming into our
- 21 systems so that we can be aware that maybe something is
- 22 going on.
- We have created a very robust cybersecurity and really
- 24 generally an election security program in my office that we
- 25 recently took from just being a program initiative that I



- 1 created to now being required by New Mexico State law
- 2 moving forward, that there is always going to be such a
- 3 program in my office.
- 4 And the point is really to take that the resources and
- 5 tools that we receive from the Federal Government and from
- 6 our private partners and be able to make sure that those
- 7 are all available downward to every local election
- 8 jurisdiction across the State.
- 9 Senator Fischer. Thank you. Secretary Evnen.
- 10 Mr. Evnen. Thank you, Senator. We are fortunate in
- 11 Nebraska, we haven't had any cybersecurity incidents in
- 12 Nebraska. Nebraska was the first State to place an Albert
- 13 monitor. This is a detection intrusion monitor system on
- 14 the services -- on the servers of a private vendor for our
- 15 statewide voter registration system.
- And that, by the way, has now been replicated in seven
- 17 other States. In terms of our ballot tabulation machines,
- 18 the computers that compile the results, these are air
- 19 gapped. They are not connected to the internet, and for
- 20 any purpose at any time.
- We have also placed additional Albert monitors in
- 22 strategic locations throughout our State. And since 2018,
- 23 all of our State's vendors that are part of our elections
- 24 infrastructure have and continue to work with the
- 25 Department of Homeland Security, in particular the offices



- of cyber hygiene and physical security for best practices.
- 2 And those aren't offices, those are our principles and
- 3 profiles, cyber hygiene and physical security, best
- 4 practices. All 93 counties in our State are members of the
- 5 Elections, Infrastructure, Information Sharing and Analysis
- 6 Center. This is E-IISAC. All 93 counties are members, and
- 7 that is also a very valuable resource to keep up with the
- 8 latest threats and the best practices.
- 9 Senator Fischer. And Mr. Knapp, if you could answer
- 10 that. But also, you have a lot of experience in dealing
- 11 with director voter services. You are responsible for
- 12 information technology, cybersecurity, in support of
- 13 statewide voting systems. So how did that experience -- I
- 14 guess, did it shape your approach to cybersecurity a little
- 15 differently than the Secretaries, or do you have the same
- 16 concerns?
- 17 Mr. Knapp. I have the exact same concern. Secretary
- 18 Evnen and I have done and I have the exact same voting
- 19 system, which is not connected to the internet, so that is
- 20 not a concern. But the I will say South Carolina, the
- 21 State, my agency, has not been a victim of a cyber
- 22 incident, luckily.
- We have all the resources we could ever need with
- 24 Homeland Security, CISA, E-ISAC, the FBI, our State law
- 25 enforcement, our Department of Administration, which houses



- 1 are networks. We have Albert sensors. We have everything
- 2 possible to protect our statewide election system, which we
- 3 house.
- 4 I would say the biggest vulnerability in South
- 5 Carolina is probably our locals. Although the State of
- 6 South Carolina, I am sure, is inundated every second with
- 7 attacks from adversaries, the biggest victims in my State
- 8 of cybersecurity attacks are small municipalities,
- 9 municipal utilities, and we are what is called a top-down
- 10 State in that I supervise the county election offices, but
- 11 they are still counties are still autonomous.
- 12 So if they don't want to accept help or spend their
- own resources on cybersecurity, they don't have to. So,
- 14 but that being said, county election officials that have
- 15 access to our statewide election system, they all undergo
- 16 cybersecurity training.
- We do phishing. We do phishing campaigns in my office
- 18 to ensure everybody is trained on that as well. So, we do
- 19 lots of training. I can say that my agency at the State
- 20 level has every resource I can think of. But I do worry
- 21 about my smaller counties and municipalities.
- 22 Senator Fischer. Thank you. Sec -- I almost called
- 23 you Secretary.
- Senator Padilla. And I know why. As a former
- 25 Secretary of State for the great State of California, now



- 1 serving in the Senate, I am thrilled to welcome State and
- 2 local elections officials to testify before us today.
- I think it is important for this body to hear from the
- 4 folks on the ground, the folks who do this day in and day
- 5 out to inform our positions in decision making and
- 6 investments. And it is true here now than ever before
- 7 because we know the impact that the big lie has had through
- 8 the sowing of disinformation throughout -- about our
- 9 elections in the minds of a lot of the American people.
- 10 And it is that with abstract consequences.
- 11 There are very real consequences, even in the State of
- 12 California, where Shasta County has chosen to stop using
- 13 their Dominion voting system, and I should underscore a
- 14 State tested and certified voting system, putting itself in
- 15 a position with no system or plan in place with elections
- less than a year away, because it is not about next
- 17 November, it is about the primaries in 2024.
- So, there is real dangers here to all of this. I know
- 19 Chairwoman Klobuchar mentioned earlier her concern about
- 20 election workers and the threats that they are under on an
- 21 increasing basis. Again, a consequence of the big lie.
- When one in six election workers share that they have
- 23 faced threats and harassment since the 2020 election,
- 24 resulting in one in three election workers leaving their
- 25 positions, it is not just a matter of capacity that id



- 1 being lost as a result, but the tremendous talent and
- 2 experience that is lost.
- While threats and challenges to our elections are only
- 4 on the increase, my first question is for Secretary
- 5 Toulouse Oliver. Good to see you again. Can you just
- 6 share what your experience in New Mexico has been in this
- 7 regard? Any aside from stats, any tangible examples of the
- 8 threats to harassment from your office to the locals, and
- 9 the loss of election workers and what that means?
- 10 Ms. Toulouse Oliver. Thank you very much, Madam
- 11 Chair, and Senator from my native State of California. It
- is very good to see you again. So, and I did already
- 13 allude to a little bit of this in some earlier comments.
- So forgive me for repeating myself a little bit, but
- so I think the challenges are twofold in terms of the
- 16 demands and the challenges in retaining -- you know, and I
- 17 really want to emphasize that because our poll,
- 18 particularly down at the local level, our poll workers, the
- ones who come year in and year out, who have that breadth
- of experience and knowledge, but also our local election
- 21 officials, right.
- In my State, county clerks, their staff, right, having
- folks who know and understand the election process, who are
- 24 educated, efficient, good at their jobs, keeping those
- 25 professionals in place is really important. And so, when



- 1 they experience harassment and threats and we do lose and
- 2 we have in my State, just as we have seen across the
- 3 country, we have lost a lot of these experienced folks as a
- 4 result of this. It is a challenge.
- 5 So, I think that the challenge is twofold. I think
- 6 first and foremost, there is sort of the obvious, you know,
- 7 threats of violence and just outright harassment. I mean,
- 8 I have heard reports from poll officials who say they were,
- 9 you know, followed home.
- 10 You know, folks who are kind of lingering outside of a
- 11 polling place and waiting for them to close down and kind
- 12 of you know, following them home to see where they live,
- 13 you know, ostensibly to -- I don't know, see if they
- 14 brought a ballot with them or something like that from a
- 15 polling place.
- But also, one of the bigger challenges we are dealing
- 17 with is that the misinformation is creating sort of, you
- 18 know, tens of thousands of what I would call, you know,
- individual self-described detectives who are flooding even
- 20 our smallest offices with information requests.
- 21 And they are so overwhelming that they can't even --
- they don't have the time they need to do their jobs, right.
- 23 So those are some of the challenges.
- Senator Padilla. These are, you know, great examples,
- 25 which from what I hear, colleagues in other States were



- 1 contentious States, particularly the once every four-year
- 2 State, it gets even more intense. I will try to make
- 3 another couple of questions on the shorter side with my
- 4 time left.
- But yes, no question for Mr. Evnen, do you believe
- 6 your team and the local leaders that you work with are
- 7 prepared for the challenges that the big lie is going to
- 8 cause in next year's election? Yes or no, or very brief
- 9 answer.
- Mr. Evnen. Well, our elections officials across the
- 11 State are county clerks. Our elections are conducted by
- 12 county clerks across all 93 counties and election
- 13 commissioners in our larger counties. And they are
- 14 prepared. We support them from the Secretary of State's
- 15 Office in our elections division. We support them with
- 16 information. We support them --
- 17 Senator Padilla. Are we going to be ready next year?
- Mr. Evnen. We are ready.
- 19 Senator Padilla. And any concern about being ready
- 20 next year or not?
- Mr. Evnen. We don't have concerns about being ready.
- 22 We have responded to questions and concerns. You can see
- on the Secretary of State's website, the Nebraska Secretary
- of State's website, we have a presentation called fake
- versus fact, and in that we have responded to a number of



- 1 the concerns that have been raised. We lay out what we
- 2 have found to be the case and we let the voters decide for
- 3 themselves what they think.
- 4 Senator Padilla. All right. Let me follow up with
- 5 some of you on -- after the hearing with some more specific
- 6 questions.
- 7 The las one is more on the technical side, you know,
- 8 for a lot of people across the country, increasingly
- 9 getting to the polls on a single particular day between a
- 10 certain time and a certain time to cast your ballot is not
- 11 always the most convenient, particular changing rules.
- We know that primarily in the West, from Utah,
- 13 Colorado, Oregon, California as well, we have expanded
- 14 greatly the option of voting by mail, which has proven to
- 15 be very safe, very secure, in addition to be very
- 16 convenient.
- 17 Question for Mr. Bowens, do you think we would benefit
- 18 from a basic Federal standard that would allow all voters
- 19 that are eligible to vote, and we are talking about
- 20 eligible voters here, to be able to exercise a vote by mail
- 21 option?
- Mr. Bowens. So, thank you, Senator. So, I can speak
- 23 to Durham County, North Carolina, and what works there.
- Over the past three Federal general elections,
- 25 approximately 63 percent of our voters have participated



- 1 early.
- Over the same three Federal general elections, we have
- 3 received over 82,000 civilian, military and overseas,
- 4 absentee by mail requests, no excuse. In North Carolina,
- 5 72 percent of those that were returned were accepted and
- 6 counted.
- 7 So, I believe that North Carolina has established very
- 8 good standards with respect to voting in general, but
- 9 certainly early voting, which begins 17 days or the third
- 10 Thursday prior to each election, and I believe the first in
- 11 the country to distribute absentee by mail ballots
- 12 beginning 60 days prior to Federal general elections.
- So to the extent that standards would comply with what
- 14 North Carolina does, which I think is a very good model, I
- 15 would agree with that.
- Senator Padilla. Thank you very much. I am a big
- 17 believer, just so you know, and again, proven to be safe,
- 18 secure, and very convenient for folks. Thank you, Madam
- 19 Chair.
- 20 Senator Fischer. Thank you, Senator. Nebraska kind
- 21 of eased into voting by mail. We started in, I think it
- 22 was 2005, a bill passed in the legislature when I was there
- 23 that in reaction to the Help America Vote Act. The cost
- that would have had on some very sparsely populated
- 25 counties.



- 1 So a bill was passed to allow those counties to vote
- 2 by mail. And as Mr. Bowens said, you know, you -- the
- 3 State was able then to work it out and set standards that
- 4 worked for the State, and so we enjoy voting by mail in
- 5 Nebraska --
- 6 Senator Padilla. And I get -- I appreciate that every
- 7 State so different, every local jurisdictions little bit
- 8 different. So I am not a fan of vote by mail exclusively,
- 9 but as an option because the general trend that we have
- seen is when voting by mail is an option, more people
- 11 exercise it, fewer people show up in person, so that the
- 12 cost of implementing vote by mail is actually a lot less
- than the cost of maintaining polling places and staff and
- 14 equipment for days when fewer and fewer voters are showing
- 15 up. You still maintain an in-person option, but that right
- 16 balance of the two is the most efficient.
- 17 Senator Fischer. And I think that is important that,
- 18 you know, as Mr. Bowens said, the States are able to figure
- 19 out how to make that work. Thank you.
- The Chairman. It is fun to come in to a discussion
- 21 between my colleagues.
- 22 Senator Fischer. There are so few of us here --
- The Chairman. Exactly. And we are pleased to see two
- 24 new members of committee here, Senator Britt, and then we
- 25 will go to Senator Bennet. Senator Britt.



- 1 Senator Britt. Thank you, Madam Chairman, and Ranking
- 2 Member. I am excited to be at my first hearing today. I
- 3 actually want to follow up on the line of questioning from
- 4 my colleague here across the aisle.
- 5 As he discussed, recruiting poll workers has been a
- 6 constant challenge and it has actually become more
- 7 challenging, more difficult in recent years as we have had
- 8 more and more experienced volunteers choosing to retire.
- 9 I would like to do kind of a rapid fire very quick as
- 10 we go through and talk with each of you just about what are
- 11 your offices doing to encourage people to engage in this
- 12 electoral process, to be poll workers?
- Any tips you have or anything that is working?
- 14 Because I think if we could hear what is working for you,
- that would help us get the word out to other places about
- 16 what they may do to help remedy that problem. And we will
- 17 start with you. Yes, ma'am.
- 18 Ms. Johnson. So I am not an election official, but I
- 19 will say as part of our work with the Election Protection
- 20 Coalition, we definitely push for people to sign up to be
- 21 poll workers because we see them as an essential part of
- 22 the process and we create guides to help voters know about
- the process.
- Senator Britt. Right, absolutely. Okay. Thank you.
- 25 Yes, sir.



- 1 Mr. Bowens. So I would say it is twofold. One is
- 2 related to compensation. In North Carolina, we pay our
- 3 poll workers.
- 4 But I also understand that in many jurisdictions, very
- 5 fortunate in Durham County, and many North Carolina
- 6 counties, they cannot pay reasonable compensation outside
- 7 of the statutory baseline to engage workers and wanting to
- 8 participate.
- 9 I am at polling places, which I think speaks to the
- 10 need as suggested by the National Association of Counties,
- 11 for consistent, predictable Federal funding to help in that
- 12 regard.
- Senator Britt. Thank you very much. Mr. Knapp.
- Mr. Knapp. I would agree with that. More pay is
- 15 always good. And always I will say that in the last
- 16 election we had two counties that were struggling to find
- 17 poll workers. Their counties decided to supplement what we
- 18 reimburse at the State level and lo and behold, they had a
- 19 surplus of poll volunteers.
- I will say the biggest issue we have in South Carolina
- 21 in regards to poll workers is the harassments that they
- 22 receive during the primaries from observers and watchers.
- 23 One thing that my office did to kind of combat that because
- our State statute is very vaque on what watchers and
- 25 servers are and what they can do.



- 1 So I just established a, here is what you can do.
- 2 Here is what you can't do. Poll watchers, observers, you
- 3 cannot screen at election officials. Election officials,
- 4 you can't prohibit these observers from seeing what is
- 5 going on. So I think everybody on the same page --
- 6 Senator Britt. With clear guidelines.
- 7 Mr. Knapp. Yes, everybody is on the same page.
- 8 Senator Britt. Secretary.
- 9 Mr. Evnen. Thank you, Senator. Our recruitment
- 10 efforts go back to the primary in 2020, May of 2020. We
- 11 didn't change our primary date. You recall that we were
- 12 very much closed down as a result of COVID, as a result of
- 13 the pandemic. But Nebraska voters like to go to the polls
- 14 and they want to go to the polls, and we have a percentage
- of Nebraska voters who are voting early.
- But we also have Nebraska voters who like going to the
- 17 polls. So we were committed to having every one of our
- 18 polling places open, on time, all day, and we did so. We
- 19 were successful in that. And one of the things we did was
- 20 run a step up campaign. We did this and radio, television,
- 21 social media.
- 22 And what we said was this, Nebraskans take care of
- 23 each other and they do. Nebraskans take care of each
- 24 other. There are older poll workers who are concerned
- 25 about serving as poll workers in the midst of the pandemic.



- 1 It is time for the next generation of poll workers to stand
- 2 up, to step forward, and they did, Senator, they did.
- 3 So, this was a difficult challenge, which turns out to
- 4 have been a generational opportunity for us. And now
- 5 today, I encourage people who have concerns about our
- 6 election processes to go serve as poll workers. Go be a
- 7 poll worker, take a look at what is going on and see what
- 8 you think for yourself.
- 9 Senator Britt. We need more people -- [technical
- 10 problems] -- to step up and do it. I am almost out of
- 11 time. I am so sorry.
- 12 Mr. Evnen. Okay, I am sorry.
- 13 Senator Britt. And just quickly, because I have one
- 14 question I want to get --
- The Chairman. We are not that strict here on the
- 16 Rules committee, even though we are called the Rules
- 17 committee --
- 18 Senator Britt. Okay, great. I really appreciate
- 19 that. Senator Klobuchar. Thank you.
- Ms. Toulouse Oliver. Thank you, Senator. I will echo
- 21 all the comments that have been made. This is a truly
- 22 bipartisan issue. I will just dovetail on Senator Evnen's
- 23 campaign point. In my -- Secretary sorry, all the sall
- 24 the titles. In my State and many other States, we actually
- 25 allow 16 and 17 year olds to serve as poll officials even



- 1 before they are ready to be actual voters. They are
- 2 getting in on the process --
- 3 Senator Britt. Getting the younger generation
- 4 involved --
- 5 Ms. Toulouse Oliver. And we are seeing a lot of
- 6 success with that as well.
- 7 Senator Britt. -- and taking pride in the process. I
- 8 love it. We have got to get more people engaged and be
- 9 able to, the generation that is retiring and we have to
- 10 have new people step up. So thank you for those ideas.
- 11 Quickly, if I may, just a quick question actually for
- 12 Secretary Evnen.
- 13 Am I saying that correctly? Excellent. Your
- 14 testimony referred to your longstanding support of voter ID
- 15 and overwhelming decision of Nebraska voters this past
- 16 November to amend the State Constitution to require a
- 17 presentation of photo ID before casting a ballot. In
- 18 Alabama, our voter ID law was passed in 2011 and has been
- 19 in effect since 2014.
- 20 And under our law, a voter that doesn't have one of
- 21 the approved forms of voter ID may receive a free Alabama
- voter ID from various locations, including the local County
- 23 Board of Registrars, among others.
- But in fact, actually, our Secretary of State's Office
- 25 will drive to your house and give you -- do a voter ID



- 1 right in your driveway, if that is what it takes to make
- 2 sure that you have that. So I obviously share your view
- 3 that voter ID laws are important way to help ensure the
- 4 integrity of and enhance faith in our elections.
- 5 Can you just say a little bit more about the
- 6 importance of that, and what do you believe have been some
- 7 of the best practices that you have seen?
- 8 The Chairman. And Secretary, I know Senator Bennet
- 9 has another commitment so quick answer on this one. I
- 10 would really appreciate. Thank you.
- 11 Senator Britt. Thank you.
- Mr. Evnen. We are looking in the implementation of it
- 13 with the legislature, and I am working with them. The
- 14 legislature is looking at can we make our State issued
- 15 photo IDs available at no charge. And I think that that
- 16 goes a long way. Already 97 or 98 percent of all
- 17 registered voters possess a photo ID issued by the State.
- 18 We are committed to make sure make --
- 19 Senator Britt. Make sure everybody has one.
- 20 Mr. Evnen. -- sure that everyone has an opportunity.
- 21 Senator Britt. Thank you so much, Mr. Secretary.
- 22 Thank you all for being here.
- The Chairman. Thank you. Thank you very much.
- 24 Senator Bennet.
- 25 Senator Bennet. Madam Chair.



- 1 The Chairman. You are well aware of our competition
- 2 over the years -- who has the highest voter turnout --
- 3 Senator Bennet. I am going to talk about that today,
- 4 and Senator Britt, it is a pleasure to be here with you
- 5 today. And Senator Fischer, thank you for letting me come
- 6 to the Rules committee.
- 7 And I would like to thank all of you for your
- 8 patriotic service to our country. This is -- I never
- 9 thought I would say that necessarily about people that were
- 10 administering our elections, but you are at the heart of
- 11 what this democracy is facing right now, and I deeply
- 12 appreciate that. And, Ms. Johnson, thank you as well for
- 13 your patriotic advocacy and service.
- I am actually going to ask you maybe my first and only
- 15 question. So please let me just say, Chair Klobuchar,
- 16 thanks for letting me come to the committee. I know it is
- 17 not easy to get on the Rules committee, and I am one of the
- 18 youngest or newest members -- not the youngest.
- I used to be one of the youngest, and I am grateful,
- 20 grateful to represent Colorado and to work alongside
- 21 everybody here to advance this committee's important work.
- 22 And through the last few years, the Chair and I have had a
- 23 friendly competition.
- It has been a losing competition for me about whose
- 25 State could produce the highest turnout of voters in the



- 1 election. Since I said in every single corner of Colorado
- 2 this election, while I was running for reelection, I will
- 3 say in front of everybody, that we lost again to Senator
- 4 Klobuchar and to Minnesota. I implore people to get to the
- 5 vote -- to get to the polls so they could deprive the chair
- 6 of her talking point.
- 7 And even though Minnesota came out on top, both of our
- 8 States have a lot to be proud of because we are
- 9 consistently delivering higher voter turnout than the rest
- of the country. And the reason for that is that we have
- 11 made it very easy for everybody to vote without
- 12 compromising security in any way. Nobody in Colorado would
- 13 accept compromised security, and we don't.
- 14 Colorado's approach allows residents to register
- online not only with a driver's license, but with Social
- 16 Security numbers, something only one of those State in the
- 17 nation accepts. We have automatic voter registration that
- 18 meets Coloradans where they are, so they don't have to take
- 19 a day off work to find child care to ensure their names are
- on the voter rolls. We have same day voter registration.
- 21 We have led the charge on vote by mail, one of just seven
- 22 States to do so in 2022.
- We were just having a discussion about vote by mail.
- 24 In 2022, 95 percent of Coloradans voted by mail. Today, if
- 25 somebody tried to take away vote by mail in my State, they



- 1 would be run out of town for doing that.
- 2 One reason I wanted to join this committee is because
- 3 we should make it easy for every American to vote the way
- 4 people in Colorado have the chance to vote. Instead of
- 5 expanding vote by mail, we have seen States move to
- 6 restrict it, or at least 80 bills in 23 States introduced
- 7 to limit vote by mail based on the false belief that it is
- 8 somehow more susceptible to fraud.
- 9 Then, as we know in Colorado, an American is more
- 10 likely literally to be struck by lightning than to commit
- 11 fraud with a mail in ballot. And don't take it from me.
- Take it from the Heritage Foundation, a very
- 13 conservative think tank here in Washington, who found that
- 14 out of 250 million absentee votes cast over a 20 year
- period, the rate of mail voting fraud was 0.00006 percent
- of all votes cast. That is virtually zero. In fact, I
- 17 don't know if you can get closer to zero than that.
- 18 So Ms. Johnson, vote by mail has been a huge benefit
- 19 to rural communities in my State that may live far from
- 20 voter service and polling centers. How do you think
- 21 efforts to restrict vote by mail affect voter turnout, in
- 22 particular for communities that might already have
- 23 difficulty making it to the polls?
- Ms. Johnson. [Technical problems] -- where we had a
- 25 historic turnout. That was because of increased



- 1 opportunities to vote, including increased access to vote
- 2 by mail. And we saw particularly voters of color taking
- 3 advantage of that opportunity to vote by mail.
- 4 And I really hope that more States would be in
- 5 competition with Colorado and Minnesota about who would
- 6 have the highest turnout, because vote by mail really
- 7 contributes to that. And when we see efforts in States
- 8 that are making it harder for voters to vote by mail, it is
- 9 making it harder for voters to have a voice because they
- 10 are taking away that opportunity that voters had.
- And when they have that opportunity, they turn out.
- 12 So it is really important to have a standard of vote by
- 13 mail as an option so that we can make sure that we have
- 14 high turnout across the country and not some States having
- 15 opportunity and others not.
- 16 Senator Bennet. You know, one other thing I would
- just mention to the chair and the ranking member before I
- wrap up is that the other benefit to vote by mail in our
- 19 State is we have ballot initiatives, you know, and people
- 20 have to read those ballot initiatives. And it took me
- 21 probably 45 minutes to fill out my ballot.
- The last time I voted took 2 seconds to actually cast
- 23 the vote, but it gave us the chance to be able to reflect
- on stuff, look stuff up, think about things. And that is
- 25 another aspect of it that I think if we gave it up, all it



- 1 would mean is massive lines of less informed people at the
- 2 polls.
- And anyway, I commend it to everybody and thanks again
- 4 for letting me be on the committee, Madam Chair. I
- 5 appreciate the time.
- 6 The Chairman. Okay. Very, very good. Well, we are
- 7 excited to have you join us. I wanted to ask you, Mr.
- 8 Bowens and Ms. Johnson, because I didn't get to it, just
- 9 some remaining questions here. I think Senator Cruz is
- 10 going to be joining us, so I will do a bit of a Senate
- 11 filibuster here.
- But I also wanted to ask you a question. So I wanted
- 13 to ask you about that disinformation, misinformation, and
- 14 how you think that affects things. I am thinking back, I
- 15 talked to Mr. Knapp a little bit about it.
- You know, thinking back to the worst of it, when
- 17 Senator Graham and I did the bill -- actually it was
- 18 originally Senator McCain and I, and then Senator Graham
- 19 took over the bill, the Honest Ads Act that came out of
- 20 incidences in 2016 when we found out some ads were paid for
- 21 by rubles.
- 22 We had situations where we had won some African-
- 23 American voters that were targeted in certain areas in I
- 24 think it was Illinois and some other places with election
- information that said, why, why come in to vote? You can



- 1 text your vote, which of course wasn't correct. Add, you
- 2 know, 8, 3, 4, 5,6,7. I mean, there were actual -- we
- 3 actually had stuff on the internet that had been sent to
- 4 these voters.
- 5 Could you talk about that? What has been done
- 6 recently to make some improvements in your state? And Ms.
- 7 Johnson, you certainly have a national perspective on that.
- 8 Mr. Bowens.
- 9 Mr. Bowens. Thank you, Chairwoman. So we have had
- 10 similar incidents in our county over time where individuals
- 11 have received text messages with disinformation, whether it
- 12 be in regard to polling place, location, or how to vote.
- Our response in regards to this and misinformation has
- 14 really been focused at a statewide level. Our State has
- 15 implemented several campaigns to educate various members of
- our community and the State as a whole on what is factual.
- 17 And a part of that campaign is really focused on trust.
- 18 Election officials trust what they have to say. Go to your
- 19 local county board of elections.
- 20 And we found that pushing out that model has really
- 21 helped get the correct information out there and kind of
- 22 quell issues when they arise with disinformation.
- The Chairman. Okay. Ms. Johnson.
- Ms. Johnson. Yes, Senator, we actually had a
- 25 litigation targeting those who had a scheme to have



- 1 robocalls to voters, telling them that they could vote by
- 2 text and very successfully litigated that claim and
- 3 including having a fine from the FEC.
- 4 And the reason we became aware of this was from a call
- 5 to the 866-Our-Vote election protection hotline, because
- 6 one of the things that misinformation and disinformation
- 7 feeds on is when voters aren't as informed about the
- 8 election process, they can fall really susceptible to those
- 9 efforts.
- 10 And I have been here doing election protection long
- 11 enough when it was a flier in the neighborhoods, and now it
- 12 is on social media and really harder to detect. So having
- 13 a resource like the hotline helps us to identify when this
- 14 is happening and to be able to address it. I will also
- 15 note that there was discussion about the challenges on
- 16 local election officials when they have to confront mis-
- 17 and disinformation.
- 18 We saw in 2022 where tens of thousands of voters were
- 19 challenged and their voter registration was challenged and
- 20 sent to election officials in Georgia right before the
- 21 election that had to be processed based on mis- and
- 22 disinformation.
- 23 So it has an impact not just on the voter and their
- 24 confidence, but it also puts, as you have heard, an outside
- 25 pressure on election officials and their ability to



- 1 administer elections as well.
- The Chairman. Okay, Very, very good. Thank you.
- 3 Next up, Senator Cruz. You should know I filibustered some
- 4 Senator Cruz so that you would get here for our committee
- 5 hearing.
- 6 Senator Cruz. I appreciate it very much. And having
- 7 served with you for a long time, I know that you are quite
- 8 capable of a wonderful filibuster.
- 9 The Chairman. Thank you.
- 10 Senator Cruz. I am sure we heard the virtues of the
- 11 great State of Minnesota.
- 12 The Chairman. Yes. And our highest voter turnout,
- 13 which is higher than Texas. And the only thing you have on
- 14 us is a bigger State fair, but that is only because you are
- open for 30 days. We actually have the bigger State fair.
- 16 But continue on, Senator Cruz.
- 17 Senator Cruz. I might disagree, but I will pick a
- 18 different forum for that discussion. Good afternoon.
- 19 Welcome to everyone.
- 20 Every American wants election processes that they can
- 21 trust and that are neutrally applied. When Secretaries of
- 22 State or even State Supreme Courts contravene their own
- 23 laws in order to skew election rules towards preferred
- 24 political outcomes, this undermines the public faith in the
- 25 democratic process.



- One such area for this is voter ID. According to
- 2 Forbes, 81 percent of Americans support voter ID, including
- 3 62 percent of Democrats. Voter ID, I believe should be a
- 4 basic minimum requirement for a free and fair election.
- 5 And yet voter ID right now is opposed on a partisan basis
- 6 by virtually every Democrat in Congress and by a great many
- 7 Democrat Secretaries of State.
- 8 Secretary Oliver, you have been vocal on this topic.
- 9 You told the Albuquerque Journal, "I support policies that
- 10 ensure the integrity of our elections. New Mexico requires
- 11 voters to provide personal identifying information when
- 12 voting in person with increased ID requirements for
- 13 absentee voting.
- 14 Photo voter ID laws, however, can make it harder for
- some communities to vote. I don't support this policy."
- 16 According to the numbers I just cited from Forbes, 81
- 17 percent of Americans and 62 percent of Democrats support
- 18 photo ID for voting, why is it that the policy you embrace
- 19 is different from the policy that a majority of New
- 20 Mexicans want to see?
- Ms. Toulouse Oliver. Thank you for the question,
- 22 Senator. In my position as Secretary of State, first of
- 23 all, I don't make the laws in the State of New Mexico, but
- I do have a bully pulpit in which to espouse my viewpoint
- 25 as 16 years being an election administrator in my State.



- 1 There are communities for which having some physical
- 2 form of ID -- and of course, it looks different in every
- 3 State, States that do require physical photo ID in order to
- 4 vote. In some States there is a wide variety of such
- 5 photos that can be used, in some it is much more limited.
- 6 Obviously, States that have a wide variety of voter ID is
- 7 available, that is, I think, personally a better policy.
- But in my State there are communities where even
- 9 getting -- even getting a tribal, for example, we have a
- 10 lot of tribal voters in my State. 12 percent of my State
- 11 is Native American. Many tribal IDs do not contain a
- 12 photo. They are not necessarily issued in the same way
- 13 that we understand photo ID to be issued. So --
- 14 Senator Cruz. Madam Secretary, with respect, States
- 15 can address that. And many States, like the State of
- 16 Texas, provide for a zero cost photo ID for voting. I will
- 17 say the polling also shows over 60 percent of African-
- 18 Americans support photo ID.
- I will say the argument that minorities can't get
- 20 photo ID I think is condescending. I am Hispanic, I know
- 21 how to get a driver's license. I have heard from many in
- 22 minority communities that getting a photo ID is not an
- 23 onerous requirement.
- And I will point out, that your website indicates, a
- 25 physical form of identification is only required for first



- 1 time New Mexico voters who registered by mail and did not
- 2 include identification with their voter registration
- 3 application form. Otherwise, the website continues, the
- 4 only identification needed to vote is, "a verbal or written
- 5 statement of identification, including a name, year of
- 6 birth, and registered address."
- 7 So you don't even require a date of birth, just a
- 8 birth year. So in about 30 seconds you can obtain enough
- 9 information about someone to allow you to steal their vote.
- 10 Madam Secretary, do you know the name Harris Hartz?
- 11 Ms. Toulouse Oliver. Senator, that name is vaguely
- 12 familiar to me. I don't remember.
- 13 Senator Cruz. Harris Hartz is a judge, a Federal
- 14 judge on the 10th Circuit who sits in Albuquerque. And in
- 15 2017, Judge Hartz went to vote and he was barred from
- 16 voting when the Albuquerque city clerk's record showed that
- 17 somebody else had already voted under his name.
- This is a Federal Judge in New Mexico, but you just
- 19 needed his name and your birth, which is pretty easy to
- 20 find. He ended up ultimately having to vote -- he was
- 21 initially denied the right to vote. Ultimately, he was
- 22 given the ability to vote on a provisional vote.
- Before voting, he presented his driver's license to
- 24 the voting center staff, and after an investigation of the
- 25 fraudulent ballot, Judge Hartz said, "the signature was



- 1 nowhere near mine and it didn't even look like Harris
- 2 Hartz."
- 3 Does it concern you when Federal Judges are having
- 4 their votes stolen in New Mexico because there is not a
- 5 photo ID requirement?
- 6 Ms. Toulouse Oliver. Senator, I remember this issue
- 7 now. This was a mistake made by a poll worker. That is
- 8 what happened. And that -- mistakes can be made by poll
- 9 workers even when a physical ID is shown.
- 10 Senator Cruz. But what was the mistake?
- 11 Ms. Toulouse Oliver. The poll worker brought up the
- incorrect record, not -- they brought up Mr. Judge Hartz's
- 13 record as opposed to the individual who was casting the
- 14 ballot. Neither the poll worker nor the voter noticed the
- 15 discrepancy and a mistake was made.
- And so when Judge Hartz came to vote, he -- there was
- an investigation into what exactly happened. So it wasn't
- 18 that the individual was attempting to steal Judge Hartz's
- 19 vote. It was that there was a clerical error that was
- 20 made. And clerical errors do get made in elections. They
- 21 are regrettable --
- 22 Senator Cruz. And I think we should protect
- everyone's right to vote. And I agree with 81 percent of
- 24 Americans that photo ID requirements protect the integrity
- of our elections and protect your right to vote, my right



- 1 to vote, and even Federal Judges right's to vote. Thank
- 2 you.
- The Chairman. Okay. Just a few follow ups here. I
- 4 as someone that enforced our election laws as the county
- 5 attorney for eight years in the biggest county in
- 6 Minnesota, and the Secretary of State's Office would
- 7 forward any questionable things to my office, and I
- 8 actually had an investigator because I wanted to follow up
- 9 on everyone.
- And we looked into every single one and the vast
- 11 majority of them, in fact, nearly all of them were father
- 12 and son that had the same name, but it came up on the
- 13 records. I think we are now at a more advanced stage of
- our computer systems that those aren't being reported, but
- 15 we would investigate each one.
- We had one couple there where the school board line
- 17 went through their house, and this is a county of over a
- 18 million people, and they decided to vote twice in a school
- 19 board election, which was wrong.
- 20 And so we had to deal with that. And then we had one
- 21 guy who admitted that he had voted twice on the phone and
- 22 he was put on probation. These are hundreds of cases that
- 23 we actually pursued and investigated.
- So that just led me in one county, anecdotal, of
- 25 course, but it was my experience that this is very, very



- 1 rare. And you want to answer that question, Ms. Toulouse
- Oliver, because I think that is what Senator Cruz was
- 3 trying to get at, because we know there is -- in my State
- 4 they vouch with -- you can -- if you are a voter who is
- 5 doing same day registration and you are new in the
- 6 neighborhood, you can bring, not brand new, but you can
- 7 bring electric bill, gas bill with a neighbor who vouches
- 8 for you, and there is things you can do.
- 9 But that person is actually putting themselves on the
- 10 line and vouching that you live there. And we just haven't
- 11 had this rampant problem. And we have had many close
- 12 elections, everyone knows that, including the Senate race
- 13 with Senator Franken and Senator Coleman. So these ballots
- 14 were very closely reviewed on national TV.
- And so Secretary Toulouse Oliver, do you want to talk
- 16 about how rare voter impersonation is? And I note this
- 17 stat from 2020 from the Brennan Center, experts have found
- 18 that voter impersonation fraud is so rare that an American
- is more likely to be struck by lightning than to commit
- 20 voter impersonation fraud simply because they are not going
- 21 to risk the legal outcome of having, what was in Minnesota,
- 22 the county prosecutor's office investigate them. But
- 23 please answer.
- Ms. Toulouse Oliver. Sure, that is right, Madam
- 25 Chair. Voter fraud, especially in-person voter



- 1 impersonation, is extremely rare. It is extremely rare in
- 2 my State as it is everywhere else. The example that
- 3 Senator Cruz just showed, you know, these things do happen
- 4 from time to time. When I was the county clerk in
- 5 Bernalillo County, a former Secretary of State went to vote
- 6 and the record had reflected that she had already voted.
- 7 And of course, she was deeply concerned about that.
- I was deeply concerned about that. We immediately
- 9 conducted an investigation and what we found was that
- 10 during her administration as Secretary of State, she would
- issue voter ID cards to every voter in the State through
- 12 the mail with her name at the top of them as Secretary of
- 13 State, and a voter had come to present themselves to vote.
- And of course, because the former Secretary of State's
- 15 name was so big on the top of the card, the poll worker
- 16 said, oh, it Is you. Let me flag your record, right. So
- 17 it is very rare. I personally don't favor it for my State.
- 18 To the extent that these things happen, 99 percent of the
- 19 time they are clerical or administrative errors.
- The Chairman. Okay. And just maybe ending here with
- 21 you, Ms. Johnson. New York Times editorial board noted
- Oregon has sent out more than 100 million mail in ballots.
- 23 100 million since 2000. As you know, they are big mail in
- 24 ballots.
- I like the fact, by the way, that my State is kind of



- 1 a mix because it gives people -- it is easier to do both in
- 2 the same day registration. I think that is one of the
- 3 reasons we do so well with turnout. But Oregon also has a
- 4 high turnout, as does Utah, and they are pure mail in
- 5 ballot, nearly pure mail in ballot.
- 6 Oregon has sent out more than 100 million mail in
- 7 ballots since 2000, has documented only about a dozen cases
- 8 of proven fraud. Rounded to the seventh decimal that is
- 9 0.0000001 of all votes cast. Does that surprise you at
- 10 all?
- 11 Ms. Johnson. Not at all. I think what we saw in
- 12 2020, where we had 100 million people voting before
- 13 Election Day and more people voting significantly before
- 14 Election Day in 2022 as well, is that voters welcome the
- opportunity to vote by mail.
- And we have seen that it is a very secure form of
- 17 voting. As you noted, the States who have vote by mail
- don't have any election security risk. And it is very
- important that, as you mentioned, that voters have a range
- of opportunities to vote because we see when they do so, we
- 21 have historic turnouts in the elections.
- The Chairman. And also note that former Attorney
- 23 General William Barr, when he looked at this -- it is not
- 24 just, you know, Oregon looking at their numbers -- stated
- 25 that for the 2020 election that he found no evidence of



- 1 widespread voter fraud.
- 2 So I just think in light of what all of you have been
- 3 talking about in a bipartisan basis, elevating the facts,
- 4 that when something bad happens we investigate it, we call
- 5 it out no matter how small, it is so important because that
- 6 is part of the integrity of the whole system.
- 7 But that our foremost focus is, as you Secretary Evnen
- 8 talked about, it is that credibility of the election and
- 9 making sure that people understand this, that these claims
- 10 can be made. But then you look at the fact that every one
- of you with different voting laws said that you were
- 12 confident in the security of the elections in the last
- 13 election. So I want to thank you. I don't know if you
- 14 want to add anything, Senator Fischer.
- 15 Senator Fischer. Thank you, Chairwoman. And thank
- 16 you to our panel today. I appreciated all your comments
- 17 and all your viewpoints, and I think it just reinforced how
- important it is that every State be able to set up and
- 19 monitor their own elections, to be able to focus on things
- 20 that work for them.
- We heard a variety of differences between the States
- 22 here, and I thank you all for bringing those viewpoints
- forward to us, because we know that it is the poll workers
- 24 under your guidance, as the election officials in your
- 25 areas that make this democracy work. So thank you very,



1 very much. 2 The Chairman. Well, thank you. And I just end by 3 saying we heard some good things about 2022 instead of the 4 secure and safe elections. And we also know that as we 5 approach the next election, some States coming sooner than 6 others, Mr. Knapp, as we approach the next election, we 7 must continue to work together to address these challenges 8 by ensuring State and local governments have consistent 9 resources and then, of course, Federal help as well. 10 And that comes in forms of protecting electing workers 11 and also technology, and then, of course, making sure that 12 voters can cast their ballot in whatever works best for 13 So I look forward to continuing to work with my 14 colleagues on this committee to provide election officials 15 and voters across the country with the support they need. 16 The hearing record will remain open for one week. And 17 with no other Senators waiting to answer questions, I know 18 you want them to arrive at the last minute and ask more, 19 but we are happy to announce this hearing is adjourned. 20 Thank you all for attending. 21 [Whereupon, at 4:45 p.m., the hearing was adjourned.] 22 23



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