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COMMITTEE ON RULES AND ADMINISTRATION

UNITED STATES SENATE

OVERSIGHT OF THE U.S. ELECTION ASSISTANCE COMMISSION

Wednesday, June 07, 2023

Washington, D.C.

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1	OVERSIGHT OF THE U.S. ELECTION ASSISTANCE COMMISSION
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3	Wednesday, June 07, 2023
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5	U.S. Senate
6	Committee on Rules and Administration
7	Washington, D.C.
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9	The committee met, pursuant to notice, at 3:30 p.m.,
10	in Room 301, Dirksen Senate Office building, Hon. Peter
11	Welch presiding.
12	Present: Senators Klobuchar, Padilla, Ossoff,
13	Bennett, Welch [presiding], Fischer, Hagerty, and Britt.
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1 OPENING STATEMENT OF SENATOR WELCH

- Senator Welch. Good afternoon. I call to order this
- 3 hearing on oversight of the U.S. Election Assistance
- 4 Commission. Thank you all for being here. I want to thank
- 5 you, and I will be giving witness introductions in a
- 6 moment, but I will start with an opening statement. First
- of all, Senator Klobuchar would very much like to be here
- 8 but can't, and I am going to be expressing many of her
- 9 views, as reflected in this opening statement.
- But I want to say personally on her behalf that she
- 11 very much appreciates your work and very much appreciates
- 12 you being here. And I want to thank you and acknowledge
- 13 the EAC was established with broad bipartisan support.
- 14 That is good news. And that was about 20 years ago
- 15 and tasked with the very important responsibility of
- 16 improving election administration and security,
- 17 establishing cybersecurity guidelines for voting systems,
- 18 and promoting accessibility.
- We want everyone to have the opportunity, who can, to
- 20 cast their ballot and for that to be counted. Your
- 21 resources and the administration of election in all 50
- 22 States has been, as well as the District of Columbia and
- 23 all five of our territories, has been very important.
- 24 And as we are approaching the 2024 elections, the EAC
- 25 mission remains important, even more so as officials are



- 1 now doing the dedicated planning that it takes to
- 2 administer elections effectively, while also confronting
- 3 the array of new challenges and threats to targeting
- 4 election workers, the spread of disinformation, and the use
- of artificial intelligence even to mislead voters in our
- 6 elections.
- We have got to continue to support the election
- 8 officials on the front lines in our democracy who need to
- 9 be able to rely on regular and steady Federal funding to do
- 10 their jobs. These vital resources, including the over \$931
- 11 million in security grants since 2018, enable State and
- 12 local officials to do everything from securing our
- 13 elections against foreign interference and keeping pace
- 14 with the evolving technology, to recruiting and training
- 15 poll workers.
- One urgent issue that the Commission can help to
- 17 address is the barrage of harassment that is targeting
- 18 election workers. These public servants are essential to
- 19 the administration of our free and fair elections, which is
- 20 why I joined Chair Klobuchar and a number of our colleagues
- on this committee to lead comprehensive legislation to take
- 22 this issue head on.
- It is an area where we do need bipartisan solutions,
- 24 and I am glad that last year the EAC voted unanimously to
- 25 allow election officials to use Federal funding to protect



- 1 election workers from threats and harassment.
- 2 Since then, States like Washington and Georgia have
- 3 used EAC funds to improve the physical security of voting
- 4 and ballot processing centers. I look forward to hearing
- 5 more on this from you. In addition, the EAC has helped
- 6 enhance the security of election infrastructure essential
- 7 for public confidence in the elections, including issuing
- 8 new guidance to improve security standards for these voting
- 9 machines.
- 10 These efforts and significant investments in election
- 11 security help ensure that -- helped ensure that the 2020
- 12 and 2022 elections were secure, as the Department of
- 13 Homeland Security has repeatedly made clear. The
- 14 Commission also serves a very important role in combatting
- 15 misinformation.
- 16 My home State of Vermont is experiencing the same
- 17 challenges with disinformation as others across the
- 18 country. Our Secretary of State has done everything within
- 19 -- the former one, Jim Condos, his power and now our
- 20 current one, her power, to combat the spread of false
- 21 claims about elections.
- 22 And I am proud to report that an independent audit of
- the 2022 election in Vermont found no major discrepancies
- 24 despite having a record turnout. Unfortunately, that has
- 25 not stopped everyone from making false claims intended to



- 1 destabilize our State and Federal elections.
- I am hopeful that the EAC can continue playing a
- 3 leading role stemming the spread of election disinformation
- 4 and ensuring that every single State is ready to face this
- 5 growing challenge in 2024. And finally, while we must
- 6 continue investing in our elections, I remain concerned
- 7 that in many States, voters continue to face laws that make
- 8 it harder to vote. It is why I and many others support the
- 9 basic Federal standards in the Freedom to Vote Act.
- 10 It is why I support the John Lewis bill to repair and
- 11 restore the Voting Rights Act. It is worth noting that our
- 12 country has a history of passing Federal laws to strengthen
- our democracy. A few weeks ago, we recognized the 20th
- 14 anniversary of the National Voter Registration Act or Motor
- 15 Voter law that was enacted with bipartisan support. And
- last October marked 20 years since we passed HAVA, or the
- 17 Help America Vote Act.
- And that is where this organization was started, and I
- 19 look forward to hearing about the Commission's efforts to
- 20 support local and State election officials. And now I want
- 21 to thank our witnesses, but I will turn it over to our
- 22 ranking member, Senator Fischer. Thank you, Senator
- 23 Fischer.

1 STATEMENT OF SENATOR FISCHER

- 2 Senator Fischer. Good afternoon, and thank you very
- 3 much, Senator Welch, for holding the hearing today. It is
- 4 a pleasure to sit with you. I told the Senator I would
- 5 keep him under control.
- 6 Senator Welch. She can do it.
- 7 [Laughter.]
- 8 Senator Fischer. I also want to extend my gratitude
- 9 to our witnesses, the four EAC Commissioners, for joining
- 10 us today. We look forward to hearing your perspectives,
- insight, and experiences in guiding the EAC's work as we
- 12 set our sights on the 2024 elections and beyond.
- Today's hearing provides an opportunity for the
- 14 committee to obtain a comprehensive understanding of the
- 15 Commission's operations, noted successes, identify areas
- 16 for improvement, and address existing and emerging
- 17 challenges.
- The EAC plays an important role. It is the only
- 19 Federal agency with the sole responsibility of helping
- 20 States improve their administration of Federal elections,
- 21 which in turn helps to ensure the security and legitimacy
- 22 of the voting franchise.
- It collaborates with States and local officials,
- 24 shares best practices, accredits testing laboratories,
- 25 certifies voting systems, and provides vital resources to



- 1 help ensure elections are conducted with integrity.
- It is, in my view, the best and most appropriate
- 3 entity to play this role. In recent years, election
- 4 officials have confronted an increase in threats to
- 5 election integrity and cyber security. The EAC stands
- 6 well-positioned to help election officials respond to
- 7 emerging challenges in an ever evolving landscape.
- 8 To that end, I look forward to hearing about the
- 9 Commission's recent overhaul of the Voluntary Voting System
- 10 guidelines, the technical standards at all voting systems
- 11 certified by the Federal Government must meet. I
- 12 understand that these updated standards include significant
- improvements aimed at preventing attacks on our election
- 14 infrastructure.
- 15 As you all know, States are tasked with the important
- 16 work of recruiting, training, and retaining election
- 17 officials and poll workers. It is concerning then, that we
- 18 continue to hear about difficulties with recruitment and
- 19 retainment.
- Dealing with emerging election security issues has
- 21 become all the more difficult as those with the most
- 22 experience retire. However, the EAC has done its part by
- 23 raising awareness through the valued role of poll workers
- 24 and inspiring greater civic engagement through the
- 25 establishment of National Poll Worker Recruitment Day.



- I was very pleased to hear that on this day that was
- 2 so successful -- I was very pleased to hear that this day
- 3 was so successful that the EAC also designated August 16,
- 4 2022, as Help America Vote Day to further encourage more
- 5 Americans to sign up as poll workers. While we in the
- 6 Senate recognize the accomplishments of the EAC, we must
- 7 remain vigilant in our pursuit of continuous improvements.
- 8 The public demands and deserves an electoral system
- 9 that is transparent but secure. Our duty is to ensure that
- 10 the EAC is equipped with the necessary tools, resources,
- 11 and guidance to fulfill its mission effectively. Once
- 12 again, I extend my sincere appreciation to our witnesses
- 13 for their presence today, and their commitment to helping
- 14 preserve the public's trust. Thank you.
- 15 Senator Welch. Thank you, Senator Fischer. Our first
- 16 witness is Chairwoman Christy McCormick, confirmed as a
- 17 Commissioner in December 2014. Commissioner McCormick
- 18 previously served as an attorney in the voting section of
- 19 the Department of Justice and at the U.S. Embassy in
- 20 Baghdad, where she oversaw Iraq's national elections.
- 21 Thank you for that.
- 22 She received her bachelor's degree from the University
- of Buffalo and a law degree from George Mason. Our next
- 24 witness will be Vice Chair Ben Hovland, who has confirmed
- in 2019, January. Before joining the Commission, he spent



- 1 several years working here at the Rules Committee. Thank
- 2 you for that.
- First for Leader Schumer and then for Senator
- 4 Klobuchar and served as Deputy General Counsel for the
- 5 Missouri Secretary of State and received his bachelor's
- 6 degree from the University of Central Arkansas and a law
- 7 degree from the University of Oregon. Our third witness is
- 8 Commissioner Tom Hicks, who joined the Commission in
- 9 December of 2014. And prior to his current role,
- 10 Commissioner Hicks served as Counsel for the Committee on
- 11 House Administration.
- I used to be over there, Senator. And worked for
- 13 Common Cause and for the Office of Personnel Management in
- 14 the Clinton Administration. And he received his bachelor's
- degree from Clark University, and his law degree from
- 16 Catholic University of America.
- And our final witness is Commissioner Donald Palmer,
- 18 confirmed to the Commission in January 2019. And
- 19 Commissioner Palmer previously served as Secretary of the
- 20 Virginia State Board of Elections, as Florida's Director of
- 21 Elections, and as attorney with the voting section of the
- 22 Department of Justice.
- 23 He also served for more than two decades as an
- 24 intelligence officer and judge advocate general in the
- Navy, and received his bachelor's degree from Jacksonville



1 University, master's degree from George Washington, and a 2 law degree from Stetson University. And I will now swear in our witnesses before we 3 4 proceed to their testimony. Commissioners, if you would 5 now please stand and raise your right hand. Do you swear 6 that the testimony you will give before the committee shall 7 be the truth, the whole truth, and nothing but the truth, 8 so help you God? 9 Ms. McCormick. I do. 10 Mr. Hovland. I do. 11 Mr. Hicks. I do. 12 Mr. Palmer. I do. 13 Senator Welch. Thank you. You may be seated. 14 will now proceed to your testimony, and I will recognize 15 you for five minutes, a five minute statement, and we will 16 start with Chairwoman McCormick. 17 18 19 20 21

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- 1 STATEMENT OF HON. CHRISTY MCCORMICK, CHAIRWOMAN, U.S.
- 2 ELECTION ASSISTANCE COMMISSION, WASHINGTON, D.C.
- Ms. McCormick. Chair Welch, Ranking Member Fischer,
- 4 members of the committee, thank you for the opportunity to
- 5 appear before you today to discuss the work of the U.S.
- 6 Election Assistance Commission as we prepare for the 2024
- 7 elections. We appreciate the committee's crucial oversight
- 8 efforts and close attention to the EAC.
- 9 Our nation's elections have faced increased scrutiny
- in recent years, and this committee has responded by
- 11 demonstrating leadership in helping to support election
- 12 administrators. Whether listening to the needs of election
- officials, furthering work under the Help America Vote Act,
- or providing grants for election security, Congress has
- worked closely with States to reinforce this critical
- 16 infrastructure as an independent, bipartisan agency.
- 17 The EAC stands in a unique position to work with
- 18 Congress to further assist States and localities in the
- 19 efficient and accurate administration of elections. Over
- 20 the past decade, the field of election administration has
- 21 faced ever growing challenges and the need for increased
- technology improvements to our election systems.
- Many of these challenges, including questions about
- 24 adequate funding and security for voting systems, are not
- 25 new. Others, however, have increased suddenly in recent



- 1 years. For example, social media continues to evolve with
- 2 new platforms and generative AI tools, making voter
- 3 education more challenging. In addition to administering
- 4 elections and voter education, officials must still prepare
- 5 for cyber, physical, and personal security threats.
- 6 Many election officials have left the field, citing
- 7 safety, increased requirements and expectations, and a lack
- 8 of resources. Some local communities have seen their
- 9 entire election departments resign.
- Now, more than ever, election officials need our
- 11 support. With the help of this committee, the EAC is
- 12 determined to do all it can to meet these challenges. Over
- 13 the past year, Commissioners have redoubled outreach by
- 14 resuming travel across the country for in-person meetings,
- presentations, and visits with State and local election
- 16 officials.
- Discussions during these visits underscored not only
- 18 the outstanding work of election administrators in the 2022
- 19 midterms, but also the significant impact of efforts by the
- 20 Federal Government to provide guidance, monetary resources,
- 21 and best practice materials.
- 22 Election officials have expressed sincere gratitude
- for recent assistance, especially for resources dedicated
- 24 to safety and security. This includes over \$900 million in
- 25 HAVA security grants provided by Congress and administered



- 1 by the EAC with support from Congress in the form of an
- 2 increased agency operating budget, and more consistent HAVA
- 3 funding to the States.
- 4 The Commission continues to fulfill its mission to
- 5 improve the administration of Federal elections and to help
- 6 Americans vote. As you are aware, the decentralized nature
- 7 of U.S. elections results in a diversity of practices,
- 8 laws, and regulations. With more than 3,000 counties and
- 9 thousands of localities, it takes nearly 1 million poll
- 10 workers to operate election polling sites.
- 11 This process supports more than 209 million registered
- 12 voters. To support the country's diversity of election
- 13 situations and meet HAVA's charge with developing election
- 14 quidance, the EAC's newly expanded clearinghouse division
- 15 has produced more than 60 products since 2021 to assist
- 16 election administrators.
- 17 These documents reflect the need for unbiased, trusted
- 18 source guidance as election officials navigate the
- 19 complexities of election administration. Earlier this
- year, we hired an experienced Government leader, Steven
- 21 Frid, to serve as our new Executive Director. One person
- does not an agency make, so the EAC has hired needed
- 23 support staff to assist in the election process and the
- 24 role it plays as critical infrastructure.
- 25 Additionally, the U.S. marked the 20th anniversary of



- 1 HAVA in 2022, commemorating the historic milestone with the
- 2 launch of Help America Vote and the second National Poll
- 3 Worker Recruitment Day. The EAC continues to strategically
- 4 promote election worker information on social media and on
- 5 our website.
- 6 We created helpamericavote.gov in 2020, in service of
- 7 the first National Poll Worker Recruitment Day. This
- 8 permanent outreach platform offers a customed look up tool
- 9 with details as jurisdictions specific official contacts,
- 10 required training, and polling place hours. In 2022, the
- 11 EAC's poll worker web pages had over 263,000 page views.
- We regularly received modifications from election
- offices, and based on the responses, information is
- 14 regularly updated on the site. We will continue to offer
- 15 resources relating to poll worker recruitment, retention,
- and training leading up to 2024, including National Poll
- 17 Worker Recruitment Day and Help America vote Day.
- 18 Given the interest that members of this committee have
- 19 shown in these efforts, we welcome your input moving
- 20 forward. And looking forward to 2024, with ongoing support
- 21 from Congress, the Commission will provide the necessary
- 22 assistance to election officials to mitigate challenges and
- 23 protect the integrity of U.S. elections.
- I would like again to thank the committee for its
- oversight and support of the EAC, as well as for the



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    opportunity to speak here. I will now turn the discussion
 2
    over to Commissioner Ben Hovland to discuss the
    Commission's internal financial oversight and grants
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    management. Thank you.
          [The prepared statement of Ms. McCormick follows:]
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- 1 STATEMENT OF HON. BENJAMIN HOVLAND, VICE CHAIR, U.S.
- 2 ELECTION ASSISTANCE COMMISSION, WASHINGTON, D.C.
- Mr. Hovland. Good afternoon. Thank you, Chairman
- 4 Welch, Ranking Member Fischer. I would also like to thank
- 5 Chairwoman Klobuchar and the members of the committee for
- 6 inviting us to testify about the work of the U.S. Election
- 7 Assistance Commission. My name is Ben Hovland, and I am
- 8 the current Vice Chair of the EAC.
- 9 I look forward to sharing updates about the
- 10 Commission's grants management, internal controls, and
- 11 budget. A core component of the EAC's mission is
- 12 distributing, monitoring, and auditing the use of Federal
- 13 grants for the improvement of election administration and
- 14 security.
- 15 Federal HAVA funds, including the \$955 million
- 16 provided since 2018, are a key resource for election
- 17 administrators responding to the increased technology and
- 18 changing demands of the field. To emphasize the importance
- 19 and impact of this funding, I would note the election
- 20 infrastructure sector specific plan States, "it is
- 21 impossible to make an honest assessment of the election
- 22 infrastructure's subsectors risk and the potential to
- 23 mitigate that risk without an understanding of the chronic
- 24 resource issues the subsector faces at all levels of
- 25 Government."



- 1 As we look toward 2024, I believe it has never been
- 2 more challenging to administer elections or more expensive.
- 3 That is why grant funding in partnership with the States is
- 4 so crucial, and we value your efforts to address the needs
- of State and local Governments through Congressional
- 6 -- through the Congressional appropriations process.
- 7 As of March 31st, 95 percent of the Fiscal Year 2018
- 8 election security funds have been expended. Including
- 9 additional election security funds from Fiscal Year 2020,
- 10 2022, and 2023, States have spent a total of \$529 million
- in funds awarded between 2018 and 2023, which is
- 12 approximately 56 percent of the available grant funding.
- The spending rate depends on the state's plan to use,
- 14 with some States allocating the funds for long term
- 15 programs or resources. Some States provide these funds to
- 16 local Governments in the form of sub-grants, while others
- 17 rely on these funds for staff and materials at the State
- 18 level.
- 19 With each State having their own security needs and
- 20 differing timetables for significant purchases, such as
- 21 voting system replacement or new statewide voter
- 22 registration databases, usage rates have varied across the
- 23 country.
- The next expenditure reports are due to the EAC on
- July 30th, and we will update you on the continued impact



- 1 made possible by these much appreciated funds. As set
- 2 forth under HAVA, audits of election security grants are
- 3 conducted after a State begins to expend the provided
- 4 funds.
- 5 Alongside distribution and administration efforts, the
- 6 EAC's Office of Inspector General recently added resources
- 7 and staff to better monitor State spending of election
- 8 security grants. With new staff leadership in place, the
- 9 agency has invested in building up staff capacity
- 10 strategically across the EAC.
- However, the EAC still faces significant attrition
- 12 challenges. It is essential that we maintain adequate
- 13 staffing levels and mission critical functions to ensure
- 14 statutorily mandated requirements are met.
- The EAC's Inspector General has raised structural
- issues related to HAVA that are discussed in her report on
- 17 management challenges for the U.S. Election Assistance
- 18 Commission in Fiscal Year 2023. My colleagues and I concur
- 19 with those observations and have included them in our
- 20 legislative recommendations.
- Of particular note, the inability to pay competitive
- 22 wages compared to Congress or other Federal agencies
- 23 hampers our ability to attract and retain talent. We are,
- 24 however, committed to doing everything we can with the
- 25 resources we have. The EAC is grateful for the increased



_	runding provided by congress in recent years.
2	After facing over a decade of significant fiscal
3	constraints, the EAC returned to pre-2010 budget levels for
4	the first time in Fiscal Year 2023. For Fiscal Year 2021
5	and 2022, the EAC successfully adapted and executed the
6	operating budget provided by Congress, ending each year
7	with an obligation rate of over 99 percent.
8	Congressional funding has been fully utilized,
9	enabling the agency to provide much needed assistance to
LO	address some of the pressing challenges facing the election
L1	community. Thank you for the opportunity to testify before
L2	you today and I look forward to answering any questions you
L3	may have.
L4	[The prepared statement of Mr. Hovland follows:]
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Τ	Senator Welch. Thank you very much. We are going to
2	go to Commissioner Palmer next, but I want to welcome
3	Senator Hagerty from Tennessee to join us who has just
4	joined us. And Senator Britt was here briefly. Thank you.
5	Commissioner Palmer.
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- 1 STATEMENT OF HON. DONALD PALMER, COMMISSIONER, U.S.
- 2 ELECTION ASSISTANCE COMMISSION, WASHINGTON, D.C.
- Mr. Palmer. Thank you, Chairman Welch, Ranking Member
- 4 Fischer, and members of the committee. I echo my fellow
- 5 Commissioners and our appreciation for the investment you
- 6 have made in the nation's elections through continued
- 7 support of the EAC.
- 8 Building on Vice Chair Hovland's comments, I will
- 9 share with you some of the ongoing work of the Commission
- 10 to test the security of the nation's voting systems and
- 11 assure all Americans their vote will be counted. In 2023,
- 12 the -- will advance our testing and certification efforts
- in several areas.
- 14 A voting system certification does not end with a
- 15 successful test in an accredited laboratory. Rather, the
- 16 review of these systems continues through the lifespan of
- 17 the voting equipment. As a result, the agency is preparing
- 18 to launch an innovative field services program to help
- 19 election officials strengthen their overall posture and
- 20 preparedness with EAC certified or tested systems.
- 21 This onsite collaboration is important for several
- 22 reasons. First, implementation of system reviews in the
- 23 field will ensure that equipment delivered to jurisdictions
- 24 is equivalent to what was purchased. The effort will also
- 25 analyze system hardware and software configurations to



- 1 verify equivalency of the equipment to EAC certifications.
- 2 Additionally, there will be jurisdiction site surveys,
- 3 best practices assessments, collections of systems census
- 4 information, and analysis of anomaly reports. We recently
- onboarded the Field Services Program Manager and look
- 6 forward to building out this initiative. In 2022, the
- 7 Commission made considerable progress to fully
- 8 operationalize version 2.0 of the Voluntary Voting System
- 9 Guidelines, or VVSG.
- The new guidelines incorporate technological
- 11 advancements in cybersecurity, accuracy, accessibility,
- 12 usability, and audibility of the systems. Adoptions of the
- 13 VVSG lifecycle policy, along with the accreditation of two
- 14 voting system laboratories, or VSTLs, are necessary steps
- to the realization of voting systems that are VVSG 2.0
- 16 certified, tested and certified.
- 17 The EAC currently has one system that is being tested
- 18 against VVSG 2.0. We will also take this opportunity to
- 19 emphasize that VVSG 1.0 and 1.1 certified voting systems
- will not be decertified by the EAC as a result of migration
- 21 to the new guidelines.
- Voting systems that are currently deployed are still
- 23 accurate and reliable, may continue to be used, and do not
- 24 need to be immediately replaced or re-certify the VVSG 2.0.
- In addition, they will continue to be tested and updated



- 1 with security patches.
- 2 It will take time and significant monetary
- 3 expenditures for jurisdictions to implement new systems
- 4 certified under the rigorous 2.0 process, so it is unlikely
- 5 that systems certified to 2.0 will be used in the 2024
- 6 elections. Congress and the American people should have
- 7 absolute confidence in this process.
- 8 The EAC has amplified this message by recently
- 9 publishing a communications toolkit to assist election
- 10 officials in communicating about VVSG standards, updates in
- 11 election security, and helping boost confidence in the
- 12 critical infrastructure of our election systems. As part
- of our election technology efforts, the agency launched
- 14 Election Supporting Technology Evaluation Program, or
- 15 ESTEP, in 2022.
- This technology will include electronic poll books,
- 17 electronic ballot delivery, election night reporting
- databases, and voter registration portals. These elections
- 19 reporting technologies are crucial tools for both election
- 20 officials and voters. As more States and localities adopt
- 21 these technologies, officials are looking to the Federal
- 22 Government for voluntary standards and guidance, similar to
- what is provided in the VVSG.
- Currently, election administrators must rely on a
- 25 patchwork of State laws, regulations, and certification



- 1 programs of varying degrees of review. An established EAC
- 2 program will provide for the development of robust
- 3 voluntary standards, testing, guidance, and training
- 4 material covering election supporting technologies.
- 5 Attacks from nation State actors against our election
- 6 infrastructure have specifically targeted election
- 7 assistance in the past, and these attacks are only going to
- 8 escalate. The first technology pilot for each ESTEP is
- 9 electronic poll books, referred to as EPBs.
- 10 Election officials have leveraged EPBs to streamline
- 11 the check in process, automate ballot issuing. We
- 12 certainly -- we currently have five EPB manufacturers
- 13 participating in the initiative and the expectation of two
- 14 State programs joining later this month.
- 15 As the cybersecurity threat landscape across the
- 16 election community continues to evolve, the EAC is planning
- 17 a voluntary, coordinated vulnerabilities disclosure
- 18 program. The EAC will lead a program to quickly identify
- and respond to vulnerabilities in our voting systems, along
- 20 with our Federal partners at CISA and the National
- 21 Institute of Standards and Technology. Development of this
- 22 program is preliminary and will require staff and resources
- 23 in the future.
- I would like to thank the committee for allowing us to
- 25 speak today. I will turn it over to Commissioner Tom Hicks



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     to further expand upon the Commission's wealth of
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     clearinghouse products. Thank you.
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          [The prepared statement of Mr. Palmer follows:]
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- 1 STATEMENT OF HON. THOMAS HICKS, COMMISSIONER, U.S. ELECTION
- 2 ASSISTANCE COMMISSION, WASHINGTON, D.C.
- Mr. Hicks. Thank you again, Chairman Welch, Ranking
- 4 Member Fischer, and members of the committee for having us
- 5 here today. In addition to the developments my fellow
- 6 Commissioners have shared, the agency has also invested in
- 7 increasing our clearinghouse capabilities.
- 8 The EAC's clearinghouse division, composed of former
- 9 election officials and subject matter experts, helps the
- 10 agency share and develop resources for both public and
- 11 -- for both the public and election administration,
- 12 including best practices, information for voters and other
- 13 resources.
- In this role, the EAC serves as a trusted source of
- 15 nonpartisan information, especially as the field of
- 16 election administration continues to see high levels of
- 17 turnover. So far leading up to the '24 elections, the
- 18 clearinghouse division has released more than 60 products
- 19 over the past two years to assist election administrators.
- These ranged from resources on physical security
- 21 threats against election officials, to ease data collection
- 22 and analysis. Further, clearinghouse products offer
- 23 overall guidance for new election officials in conducting
- 24 elections such as improving chain of custody procedures,
- 25 auditing, and better serving voters with disabilities.



- 1 This includes our new election management guidelines
- 2 updated with increased focus on relevant election
- 3 technologies that have changed since the last iteration 15
- 4 years ago. All the products developed by the clearinghouse
- 5 division are guided by the parameters set forth by HAVA.
- 6 In the coming weeks, the EAC will publish a '22 EAVS
- 7 report.
- 8 This will be the 10th survey since the first EAVS in
- 9 2004. This biennial report is the agency's flagship
- 10 research initiative and collects data on Election
- 11 Administration from nearly 6,500 local election
- 12 administrations across the 50 States, District of Columbia,
- 13 and territories. EAVS data is utilized by countless
- 14 stakeholders in the election community, including members
- of Congress, legislative staff, Federal officials,
- 16 journalists, academics, advocates, and election officials.
- 17 The EAVS consists of two surveys collecting
- 18 quantitative information on State election laws, policies,
- and practices, and the other collection, quantitative
- 20 election administration data. The '22 EAVS survey used
- 21 questions on issues such as drop box usage, mail ballot
- 22 curing, and more. In addition, the EAC is committed to
- 23 continuing our support of election officials as they
- 24 fulfill requirements of both HAVA and the Americans with
- 25 Disabilities Act to ensure our elections are fully



- 1 accessible.
- We have hired a full time subject matter expert for
- 3 accessibility established by internal -- established an
- 4 internal accessibility working group, continued EAVS data
- 5 election, EAC research on disability related voting issues,
- 6 and expanded our accessibility, resources, and programs.
- 7 The EAC is working on a national study to document the
- 8 experience of voters with disabilities for the 2022
- 9 midterms. The survey results will be finalized this summer
- 10 and will include key information on voter access. The
- 11 Commission intends to use these results to produce
- 12 actionable items that are necessary to meet HAVA's vision
- of fully accessible elections.
- 14 Amongst new, numerous, and other resources of voting
- 15 accessibility, EAC has released a checklist for election
- officials and accessibility for in-person voting, for
- 17 registration vote by mail, and assistance for voters with
- 18 language access needs.
- 19 The language access resources were updated following
- 20 the most recent release of Section 203 of the Voting Rights
- 21 Act requirements, which required 330 jurisdictions to
- 22 produce language accessibility resources for voters. This
- 23 inclusion vision of HAVA calls on the EAC to insist
- 24 election officials and voters as we embrace the mission
- wholeheartedly.



Τ	Similarly, the nonpartisan approach of the election
2	administrators have continued to promote confidence in
3	elections and voting, while advocating civility throughout
4	Americans electoral process.
5	With the '24 election cycle already here, election
6	officials face an ever growing list of responsibility and
7	challenges, including escalation of threats to election
8	officials and poll workers. The EAC is working diligently
9	to help them prepare for the expected and unexpected, like
10	my reading, and other, in order to provide the best voting
11	experiences for every voter.
12	Thank you for the opportunity to share some of the
13	work of the EAC, and your commitment to election
14	administrators, poll workers, and voters. There is still
15	work to be done and we look forward to working closely with
16	you on these and other important matters.
17	I appreciate the chance to testify today and welcome
18	any questions or feedback you may have.
19	[The prepared statement of Mr. Hicks follows:]
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- 1 Senator Welch. We have just had an excellent
- 2 presentation by all the witnesses and --
- 3 The Chairman. I would have them do it again --
- 4 [Laughter.]
- 5 Senator Welch. Well, what they -- what I wanted to
- 6 acknowledge was that they clearly sort of spread out the
- 7 information so that we were getting a comprehensive view of
- 8 what it is they have been doing, what the challenges are.
- 9 So, I just, on your behalf and the committee's behalf, want
- 10 to thank all the Commissioners for your good work. And
- 11 now, Senator Klobuchar, I would like to defer to you. And
- 12 --
- The Chairman. Well, that is actually okay, because I
- 14 just got here. I will let Senator Fischer ask some
- 15 questions. Go ahead. Okay.
- 16 Senator Welch. Well, thank you. You know, one of the
- 17 areas of real concern, I think, for all of us is this
- 18 disinformation and just how that has all escalated. We saw
- 19 evidence of it in past elections, but now everyone is
- 20 concerned about AI.
- 21 And one of the mediums by which bad information, as
- 22 well as good information, is transmitted is through some of
- 23 these platforms. And these platforms, the large tech
- 24 companies are, as I understand it, starting to lay -- they
- 25 are doing layoffs and I don't have the information, but I



- 1 have the apprehension that many of these layoffs are
- 2 targeted to those functions that had to do with monitoring
- 3 misinformation.
- 4 Just as an example, Twitter, of course, sets a special
- 5 case. It effectively disbanded its ethical AI team. In
- 6 January, Meta reported that it ended the contracts of about
- 7 200 content moderators and laid off at least 60 members of
- 8 Instagram's well-being group in more than 100 positions
- 9 -- laid off, that related to trust, integrity, and
- 10 responsibility. In February, Google laid off about a third
- of its staff with protecting society from misinformation,
- 12 radicalization, and censorship.
- And in Twitch, there is about 50 employees who came
- 14 out of that division. So, since we do rely, so many
- 15 Americans, on social media for our information, that could
- 16 be an issue with the capacity of more disinformation to get
- 17 out.
- So, I will start, Chairman in McCormick, with you and
- 19 ask you what kind of challenges have local election
- 20 administrators seen with the spread of information? And is
- 21 it a situation where the EAC can provide support or
- 22 guidance to tech companies to combat misinformation? And
- if not, does it have a plan to do that?
- Ms. McCormick. Thank you for the question, Senator.
- Yes, the EAC has heard from local election officials and



- 1 State officials on instances where bad information or
- 2 misinformation, disinformation has been provided on social
- 3 media platforms.
- We continue to urge people to go to a trusted source,
- 5 such as a local or State elections administrator, to get
- 6 their information. We also have started an internal AI
- 7 working group. This is obviously a very new issue that is
- 8 coming up of great concern.
- 9 We have been having discussions with both CISA and our
- 10 Federal partners on how we might combat the mis and
- 11 disinformation, and especially with AI, which is, of
- 12 course, is going to be quite complicated and challenging.
- 13 We also provide toolkits for election officials.
- We have an Elections Communicating Elections Process
- 15 Toolkit, which includes like posters and samples, social
- 16 media updates, and all kinds of information that we urge
- 17 the State and local election officials to utilize in
- 18 communicating with their voters -- the actual true
- 19 information.
- The EAC stands by with our facts, with our EAC, our
- 21 EAVS report, and we are happy to provide that to anybody
- 22 who asks, including social media platforms.
- Senator Welch. Thank you. Now, one other question.
- 24 In Vermont, the Secretary of State's office did launch a
- 25 site called Elections Myth versus Fact, and it was a web



- 1 page intended directly to combat disinformation.
- 2 And let me ask you, Commissioner Palmer, whether you
- 3 think efforts like that can be effective and do you
- 4 recommend other States adopt them? And that is knowing
- 5 that it has got to be rigidly nonpartisan in order to have
- 6 credibility.
- 7 But voters, whether you are going to vote for a
- 8 conservative or liberal, I think all of us want to know
- 9 that the information we are acting on is accurate. So, is
- 10 that -- that step that Vermont has taken, is that anything
- 11 that you have thoughts about, whether that can be helpful
- 12 elsewhere?
- 13 Mr. Palmer. That is absolutely a best practice,
- 14 Senator Welch. This goes back decades where election
- officials, there is all types of rumors out there or
- 16 incorrect information.
- And so, if you have a myth buster or rumor buster, it
- is important that the election official provide the true
- information in a very nonpartisan, down the middle road.
- 20 Just the facts, ma'am. And that is exactly what, you know,
- 21 we did when I was in Florida and in Virginia.
- 22 And it is the same thing that the EAC does with our
- 23 frequently asked questions and sort of the issues that
- 24 Chairwoman McCormick brought up is that, you know, we are
- 25 very much involved in the testing and standard development



- of voting systems and how those machines work.
- 2 And so, we provide the facts on our website, and we
- 3 also answer questions from reporters and all types of
- 4 groups that have questions about that process, including
- 5 the public. And so, we just do the best we can to
- 6 propagate that message, sir.
- 7 Senator Welch. Okay. Thank you very much. And I
- 8 would like to now yield to Senator Fischer.
- 9 Senator Fischer. Thank you, Senator Welch. Chair
- 10 McCormick, I wanted to ask some questions about grant
- 11 funds, and specifically on the HAVA grants. How do you
- 12 oversee the reporting on the use of those funds? What
- 13 reports, financial documents does the EAC require of
- 14 states? And what types of issues does the EAC look for in
- its review as you are going through the reports and
- 16 documents?
- 17 Ms. McCormick. Thank you, Senator Fischer. The EAC
- 18 requires completion of the Federal financial reports and
- 19 also progress reports no less than twice a year. This
- 20 recent tranche of money that was provided to the States
- 21 requires quarterly reports. So, we require all States who
- 22 have received grants to fill out those reports to us.
- Our grants team looks for incompletion on those
- 24 reports. They look for possible increases or decreases in
- 25 funding that seem odd. We also look for whether there are



- 1 any uses of the money that are disallowed under HAVA. We
- 2 look for insufficient information about what they are
- 3 doing.
- 4 So, there is a number of issues that -- a checklist of
- 5 issues that we look at. And we communicate those concerns
- 6 to the jurisdiction. We give them a chance to update and
- 7 correct their financial reports. But we also do follow up
- 8 with them to make sure that the funds are being used
- 9 appropriately.
- 10 Senator Fischer. So, when you find an issue there,
- and you went through a number of red flags that come up,
- 12 and you contact them, how much follow up does it take
- 13 before you get an answer sometimes, you know, and to try
- 14 and rectify the problem? What is kind of process there?
- Ms. McCormick. Well, we start with an email, and we
- 16 email the officials on the findings that we are concerned
- 17 about, and we give them a chance to respond to that. We
- 18 follow up as much as we need to, and including in person,
- 19 if possible. We have had issues where that has not been
- 20 possible, but that is, you know, we continue to follow up
- 21 as much as we need to, either through writing, through
- 22 telephone calls.
- Our grant staff is on, you know -- basically they are
- 24 there to help people work through those issues and fix any
- issues that may have come up.



- 1 Senator Fischer. You know, if there was a report out
- 2 from the IG, there were some issues in the Commonwealth of
- 3 the Northern Mariana Islands with their accounting and
- 4 reporting on the grants, did you learn any lessons from
- 5 that? Is there something that could have helped prevent
- 6 that situation?
- 7 Ms. McCormick. Yes, Senator. I think part of the
- 8 problem was the Northern Mariana Islands had not been
- 9 traditional recipients of HAVA grants.
- 10 They had not been through the training and sort of the work
- 11 that the other States had been through. I think it would
- 12 have been helpful to have an in-person training with them.
- 13 They are very new to this.
- 14 They are also new election officials themselves. We
- 15 did follow up with them numerous times in many different
- 16 ways.
- 17 Obviously, the pandemic precluded anybody from going
- 18 out to visit the Northern Mariana Islands. But I believe
- 19 that an in-person training and in-person guidance would
- 20 have helped that situation.
- 21 Senator Fischer. Do you see an issue there? You
- 22 know, in my opening statement, I talked about the
- 23 retirements we are seeing of poll workers and retention
- 24 issues that we have. How does that affect your job for
- 25 oversight? You know, I think this is a great example that



- 1 you are going to have to do a lot of educating, maybe.
- 2 Ms. McCormick. Yes. This is where we do a lot of
- 3 educating, and this is where all of our clearinghouse
- 4 products have come into play. We have updated what we call
- 5 the election management guidelines, which is basically a
- 6 textbook for election officials on the basic issues that
- 7 they need to know in election administration.
- We have got QuickStart guides. We have got numerous
- 9 products to help the new election officials. As well, we
- 10 are going out to as many State conferences as we can, and
- 11 talking to the new officials, and trying to provide them
- 12 with whatever information we can to help get them up to
- 13 speed, because we will have somewhere between a third and a
- 14 half of new election administrators coming up in 2024.
- 15 Senator Fischer. Right. Vice Chair Hovland, we have
- 16 seen that the GAO -- you have told the GAO that the
- 17 electronic system, its used for States to submit CARES Act
- 18 progress reports, allowed the States to omit or
- 19 miscalculate some of their expenditure totals.
- In the financial section of the progress report,
- officials told GAO that the system doesn't have the
- 22 capability to automatically calculate a state's total
- 23 expenditures based on the expenditures listed in different
- 24 categories. Have you addressed that issue?
- Mr. Hovland. You know, we were in the process of



- 1 implementing a new system to help streamline the process in
- 2 grant reporting.
- Of course, you know, with any new system, there are
- 4 bumps along the way. But we are reviewing all that, and
- 5 certainly our grant staff can get back to you with any
- 6 specifics or to your staff.
- 7 Ms. McCormick. Yes, I would appreciate that. It
- 8 seems like a pretty high number that it may involve nearly
- 9 20 percent of the total reported nationwide spending for
- 10 CARES Act grant funds and just in how they were categorized
- on that. So, if we can get you a question in detail, if
- 12 you could get back to us, I would appreciate that.
- 13 Mr. Hovland. Absolutely.
- 14 Senator Fischer. Thank you.
- 15 The Chairman. Very good. I want to thank, first of
- 16 all, Senator Welch for filling in. For a new guy, he is
- doing pretty well. Only in Congress are you considered new
- when you have been here for, what, 18 years? And then also
- 19 my friend, Senator Fischer, thank you. I just want to
- 20 briefly say how important the work you do is.
- 21 As we know, the EAC was established with broad
- 22 bipartisan support to let's get the mission clear fund to
- 23 help States improve election administration security,
- 24 cybersecurity guidelines, very important in the last few
- decades, and accessibility for voters. And I hear time and



- 1 time again from Secretaries of State on both sides of the
- 2 aisle how important it is, the work that you do.
- We know you are confronting new challenges ahead, with
- 4 everything from artificial intelligence to the challenge I
- 5 know you have been experiencing on, as I have heard from
- 6 our local officials, of harassment of Secretaries of State
- 7 and volunteers at election places and election officials
- 8 regardless of party.
- 9 So, I guess I would start with you, Vice Chair
- 10 Hovland, since you used to work for me. Can you briefly
- 11 expand on what you see as the most urgent needs of States
- 12 for additional Federal funding?
- Mr. Hovland. Absolutely. Thank you, Chairwoman
- 14 Klobuchar. You know, right now, I think the election
- 15 community really just faces so many challenges. As I said
- in my opening statement, I think election administration is
- 17 more challenging, or it is -- it is more challenging to
- 18 administer elections now than it has ever been and more
- 19 expensive. And more than one singular issue, I think it is
- 20 the totality of issues.
- 21 There are the cybersecurity issues. There is the
- 22 physical threats and harassment, you know, adding to
- 23 buildings and the security of buildings. Obviously
- 24 incentivizing recruitment of poll workers. Senator Welch
- 25 asked about mis and disinformation earlier. You know, one



- of the things I think about all the time, you know, there
- 2 is two sides of that coin.
- 3 There is the whack a mole of the falsehoods that you
- 4 hear, but there is also the voter education piece. And so
- often voter education falls to the back burner, but that is
- 6 an integral part of combatting misinformation with those
- 7 debunking pieces.
- And so, getting people money to make sure they have
- 9 the resources to do that is critical.
- The Chairman. Okay, very good. Commissioner Hicks,
- 11 Chairwoman, just talk about the importance of steady
- 12 funding and how that would be helpful for the States when
- 13 you deal with different threats. It appears every
- 14 election.
- Mr. Hicks. Thank you, Senator Klobuchar. It is great
- 16 to see you. It is -- having steady funding ensures that
- 17 States can allow for an adequate budget each and every
- 18 election cycle. We know that there is going to be a lot of
- 19 additional costs that are coming down the pike for election
- 20 officials who want to replace their voting equipment with
- 21 2.0 voting equipment.
- 22 That will probably not be ready for 2024, but as they
- look towards doing their budgets, they will need a
- 24 significant amount of money to replace those machines.
- 25 Every election cycle there is something that may come up



- 1 that they didn't budget for, and so they have to look back
- 2 to see what sort of things they need to pay for as they
- 3 move forward.
- 4 No one saw 2020 coming along with the pandemic, but
- 5 Congress stepped up and provided additional funding to the
- 6 States --
- 7 The Chairman. Senator Blunt, as we remember,
- 8 predecessor to our ranking member, also was stepping up at
- 9 that time.
- 10 Mr. Hicks. Exactly --
- 11 The Chairman. Very good. So, you are talking about
- 12 the election equipment, you don't know each election.
- 13 Maybe, because I want to give my colleagues time here, we
- 14 have several of them here, could we just turn to that
- 15 election threat issue?
- And just, we have heard from Kentucky Secretary of
- 17 State, just the difficulty of attracting volunteers
- 18 sometimes to work the polls and just where you see this
- 19 coming out. Rural areas not having the funding for as many
- 20 law enforcement to help these many times volunteer workers
- 21 at the polls.
- Ms. McCormick. Absolutely, Senator. We -- there has
- 23 been an uptick in safety and security issues across the
- 24 country. Consistent funding would be quite helpful to the
- 25 States to be able to provide more security for their



- 1 election workers.
- We also want to make sure that the public trusts where
- 3 the funds are coming from. I think obviously Congress is a
- 4 trusted source of funding, so there are many reasons for
- 5 Congress to continue to provide consistent funding for
- 6 elections.
- 7 The Chairman. Okay, very good. You want to add
- 8 anything, Commissioner Palmer?
- 9 [Technical problems.]
- The Chairman. Oh, wow, that is not what we do around
- 11 here, so that is very good. Well, I want to thank all of
- 12 you for your leadership. And I know it is a tribute to how
- important your work is that we have so many Senators here,
- 14 and we will turn over to Senator Hagerty.
- 15 Senator Hagerty. Thank you, Chair Klobuchar and
- 16 Ranking Member Fischer. And thank you, Senator Welch for
- 17 getting us started off here today. Vice Chair Hovland, I
- 18 would like to start with you. The Commission believes
- 19 transparency with respect to its work is important for
- voter confidence and nonpartisan election administration.
- 21 Is that correct?
- Mr. Hovland. Yes, Senator.
- 23 Senator Hagerty. Thank you. I am sure you are
- 24 familiar with President Biden's Executive Order number
- 25 14019 that directs Federal agencies to submit plans to the



- 1 White House for using taxpayer resources to expand mail in
- 2 ballots and voter mobilization. The White House refuses to
- 3 release these agency plans.
- 4 For me, this raises significant concerns about the
- 5 Biden Administration's voter mobilization plans perhaps
- 6 being used to help President Biden in his next election.
- 7 So, my question for you, you agreed earlier that
- 8 transparency regarding election administration is
- 9 important. For that reason, do you support releasing these
- 10 plans?
- 11 Mr. Hovland. You know, I am -- we are an independent
- 12 agency, and so I am not in a position to tell the White
- 13 House what to do, you know. But I think that a piece of
- 14 election administration that is critical, and one of the
- 15 challenges we have seen a lot of, is about --
- 16 Senator Hagerty. Let me come back to this, I sent a
- 17 letter to President Biden, along with every other
- 18 Republican member of this committee, requesting that they
- 19 release these plans. A month has passed and there has been
- 20 no response.
- If there is nothing to hide, these plans should be
- 22 released. It is very disturbing. Let's go to a different
- 23 topic, though. I would like to change gears and talk about
- 24 the U.S. Alliance for Election Excellence. Are you
- 25 familiar with that?



- 1 Mr. Hovland. Somewhat.
- 2 Senator Hagerty. Well, for the rest of our members,
- 3 this is an \$80 million initiative funded by a web of left
- 4 wing entities to, "help local election administrators
- 5 conduct elections." It is a new form of Zucker bucks is
- 6 what it is.
- 7 It is connected with the Democracy Fund and Arabella
- 8 Advisors. Arabella Advisors heads up a massive network of
- 9 left wing nonprofits that pulled in nearly \$2 billion per
- 10 year in 2020 and in 2021. That is a massive amount of dark
- 11 money influence in our elections.
- 12 This network of entities has received tens, if not
- 13 hundreds of millions of dollars from a foreign leftwing
- 14 billionaire named Hansjorg Wyss. He is not a U.S. citizen,
- so he can't contribute directly to our elections, but he
- 16 has found a way to be involved in our elections.
- 17 So, is it concerning to you, Vice Chair Hovland, that
- 18 a foreign actor is heavily influencing private groups that
- 19 are, "assisting American local Governments with election
- 20 administration"?
- Mr. Hovland. You know, I testified before the House
- 22 Appropriations committee in 2021, and I was asked about the
- 23 Zuckerberg, Chan contributions. And at the time, I noted
- that, you know, I don't believe that elections should be
- 25 supported, or election funding should be dependent on the



- 1 charity of billionaires --
- 2 Senator Hagerty. How about foreign billionaires?
- 3 Mr. Hovland. But I believe --
- 4 Senator Hagerty. Can you answer me that? What about
- 5 foreign billionaires?
- 6 Mr. Hovland. I don't think any billionaires should be
- 7 -- our election administrators shouldn't be dependent on
- 8 any financing from billionaires. But it is a failure of
- 9 Government if we do not provide them with sufficient funds.
- 10 Senator Hagerty. Let me ask you this --
- 11 Mr. Hovland. I have talked to so many election --
- 12 Senator Hagerty. Do you support foreign donations for
- 13 U.S. election administration?
- Mr. Hovland. I do not. But it is also not our
- 15 purview personally --
- 16 Senator Hagerty. That is good to hear.
- 17 Mr. Hovland. But sir --
- 18 Senator Hagerty. Would it be foreign election
- 19 interference in your mind?
- Mr. Hovland. Senator, there were people in 2020 who
- 21 were using those charitable contributions for their
- 22 personal safety. They were putting their lives on the
- 23 line. That was used for PPE and hand sanitizer --
- Senator Hagerty. So foreign donations are okay with
- 25 you then?



- 1 Mr. Hovland. Absolutely not. Of course not.
- 2 Senator Hagerty. Okay. I want to be clear of that
- 3 then because what this is --
- 4 Mr. Hovland. My point is --
- 5 Senator Hagerty. -- Zuckerberg bucks 2.0 --
- 6 Mr. Hovland. -- that the Government failed to provide
- 7 that funding.
- 8 Senator Hagerty. Coming from a foreign born
- 9 billionaire involving themselves in our elections -- what I
- 10 want to make certain is that this commission -- that no
- 11 Election Assistance Commission dollars are co-mingled in
- 12 any way with these foreign funds.
- Mr. Hovland. Of course not, sir. We provide funds --
- 14 Senator Hagerty. You can quarantee me that that will
- 15 not -- these funds will not be co-mingled with our funds?
- Mr. Hovland. We provide the money that Congress
- 17 provides to us in formula grants as prescribed by the Help
- 18 America Vote Act and the appropriations bills that are
- 19 passed. We follow the law, absolutely. And --
- 20 Senator Hagerty. I will look forward to seeing a plan
- 21 from you, and I would like for you to submit that to this
- 22 committee, of how you are going to ensure that these
- 23 foreign funds coming in are in no way commingled or
- 24 supporting the same election activities at the local level.
- Mr. Hovland. Sir, we don't have -- as you know,



- 1 elections are very decentralized in this country. It is up
- 2 to each State and locality on the funds that they are able
- 3 to accept. Our job is to distribute the funds from
- 4 Congress.
- We are proud to do that. We hear regularly from State
- 6 and local administrators that they need additional funding,
- 7 that they need regular funding, and we would welcome those
- 8 dollars from Congress to support those officials
- 9 adequately.
- 10 Senator Hagerty. Certainly not from foreign
- 11 billionaires. Thank you, Madam Chair.
- 12 The Chairman. Thank you very much. And just to
- 13 clarify, Vice Chair, the funding during those 2020
- 14 elections was used in both red and blue States, and it was
- 15 focused on adapting to holding an election during a
- 16 pandemic. Is that part of this funding?
- 17 Mr. Hovland. You are referring to the charitable --?
- 18 The Chairman. Yes.
- 19 Mr. Hovland. Yes, that is my understanding.
- The Chairman. Okay. And so, what you are saying here
- 21 is that if the State Governments had the adequate funding
- 22 to run elections, that that would be very helpful.
- Mr. Hovland. Absolutely.
- The Chairman. Okay. Thank you. Senator Padilla.
- 25 Senator Padilla. Thank you, Madam Chair. And also,



- 1 just to before I get to my questions, clarify, I want to
- 2 make sure that the record actually reflects Commissioner
- 3 Hovland's response to whether or not he supports foreign
- 4 donations into our election administration. Without me
- 5 interrupting, can you reiterate your answer for the record?
- 6 Mr. Hovland. I personally do not, though it is not in
- 7 the purview of the Election Assistance Commission.
- 8 Senator Padilla. Thank you very much. And I just
- 9 want to say hello again to all of you. Had a chance to not
- just talk but visit with, and ask conferences, or even
- 11 welcomed you to California in my capacity as California
- 12 Secretary of State.
- So, a lot of timely issues to discuss from. I know
- 14 the Senator Welch already engaged in the threats of
- 15 election misinformation, disinformation topic. We have
- 16 referenced poll worker safety. I know the chair has been a
- 17 leader in that regard. Recruitment, retention, and
- 18 security for volunteer poll workers, elections staff at the
- 19 State and local levels, and beyond. The need to upgrade
- 20 our voting systems nationally.
- Not just VVSG and setting the standards but helping
- 22 jurisdictions with those infrastructure improvements. And
- 23 speaking of infrastructure, I know there is a desire for
- 24 additional funding for our elections. I support that. Not
- just one time, not just once in a generation. It has been



- 1 too long since HAVA.
- 2 But ongoing, sustained funding that reflects the fact
- 3 that our elections infrastructure is now designated as
- 4 critical infrastructure by the United States Government and
- 5 has been for several cycles now. But I want to really
- 6 focus my questions to the Chair -- Chair McCormack. You
- 7 have claimed to have personally witnessed voter fraud and
- 8 seen data supporting the assertion that voting fraud is
- 9 threatening our elections.
- What data have you seen? It would be great for you to
- 11 share that with this committee.
- 12 Ms. McCormick. I believe there are several reports
- out there, Senator. I personally witnessed it while I was
- observing in an election in Mississippi many years ago.
- 15 That is not to say that fraud is a huge problem. I think
- it is probably pretty minimal, but I think it is important
- 17 that we have accuracy and integrity in our elections.
- 18 Senator Padilla. Okay. And when you witness that was
- 19 that reported, was that prosecuted?
- Ms. McCormick. Yes, that was recorded by the
- 21 Department of Justice in the observer reports, and I was
- 22 with the observers from OPM who witnessed it. And it was
- 23 part of a case in Mississippi, United States v. Ike Brown.
- Senator Padilla. Okay. So, I hope folks are held
- 25 accountable for that. Chair McCormick, do you view vote by



- 1 mail as a secure method of voting?
- Ms. McCormick. Well, being a new resident of
- 3 California, yes, sir. I have voted -- my last election, I
- 4 voted by mail for the first time.
- 5 Senator Padilla. And did you sign up for ballot
- 6 tracking?
- 7 Ms. McCormick. I have not signed up for ballot
- 8 tracking.
- 9 Senator Padilla. I highly encourage you to. Go to
- 10 www.sos.ca.gov.
- 11 Ms. McCormick. Yes. I will give Registrar Logan a
- 12 call and ask him to sign me up.
- [Laughter.]
- 14 Senator Padilla. He can't do it for you. You have
- 15 got to do it yourself.
- 16 Ms. McCormick. I understand, sir.
- 17 Senator Padilla. Do you view automatic voter
- 18 registration as a safe method to increase registration and
- 19 turnout?
- Ms. McCormick. Sir, I think that is a good way to do
- 21 it. However, I think we need to give a good option for
- 22 people to opt-out if they don't want to be automatically
- 23 registered. There are groups in this country that do not
- 24 want to vote.
- Some religious groups and others. So, I believe in



- 1 automated registration. I think it is a good tool to
- 2 register folks who haven't been registered previously and
- 3 give them an opportunity to do that.
- 4 Senator Padilla. And to the extent that it has been
- 5 implemented in multiple States, I do believe that is the
- 6 option. There is a significant difference in opt in versus
- 7 opt out, but it is not mandatory voter registration, just
- 8 like we don't have mandated voting.
- 9 People do deserve the option. We have encouraged
- 10 people who are eligible to register to maintain their
- 11 registration record current and to vote in every single
- 12 election. I just State this because I know there is a
- tremendous amount of research on this topic that points in
- 14 the exact same direction.
- Voter fraud is exceedingly rare. This includes voter
- impersonation, mail in ballots, and more. In fact, mail in
- 17 ballots is both secure and essential for secure elections
- 18 that are as accessible to voters as possible.
- I hate to continue to raise this year after year,
- 20 cycle after cycle, but the misinformation, disinformation
- 21 about the integrity of elections, the integrity of election
- 22 administrators, and elections workers continues to be under
- 23 attack, and we need to take every opportunity we can to set
- 24 the record straight. Thank you very much.
- The Chairman. Thank you very, very much, Senator



- 1 Padilla. Senator Ossoff.
- 2 Senator Ossoff. Thank you, Madam Chair. Vice Chair
- 3 Hovland, I want to touch on something we have seen,
- 4 particularly in Georgia over the last few cycles, which is
- 5 the partisan and malicious and frivolous use of voter
- 6 challenges to tie up county election boards. And these
- 7 challenges are often filed by groups that are spreading
- 8 baseless conspiracy theories about widespread voter fraud.
- Just a few numbers for the panel. In 2022 across just
- 10 eight counties of 159 in Georgia, there were 65,000
- 11 challenges to voter registration. In Gwinnett County alone
- in 2022, one group called Voter GA challenged the
- 13 registrations of 37,500 voters.
- In December of 2020, Madam Chair, if you can wrap your
- 15 head around this, one group, and this is during the Senate
- 16 runoffs in which I was elected, one group called True the
- 17 Vote challenged 364,000 voter registrations across the
- 18 State of Georgia.
- 19 My understanding is that two or three dozen folks who
- 20 had perhaps moved or change residency may have been
- 21 disqualified -- 364,000 challenges to voter registration
- 22 coordinated by one partisan group during a crucial Senate
- 23 runoff. I know, Vice Chair, you are not here to comment on
- 24 policy.
- 25 Georgia's State legislature passed a law in their two



- 1 sessions ago that made it much easier for anyone to bring
- 2 unlimited challenges of their fellow citizens' voter
- 3 registration. What I want to ask you is this.
- 4 How does it impact a county election board already
- 5 stretched thin already? And I think we can all agree,
- 6 regrettably, in relying upon funding other than from the
- 7 State in many cases, just to cover the basics, already
- 8 perhaps unable to fill enough polling places, already
- 9 having difficulty dealing with all of their
- 10 responsibilities.
- How does it impact a county election board when they
- 12 suddenly get tens of thousands of frivolous challenges to
- 13 the registrations of voters in that county?
- Mr. Hovland. Thank you, Senator, for the question.
- 15 And I would say I am recently returned from Georgia, where
- 16 I met with folks from the Secretary's Office, as well as
- 17 Fulton County and the Athens Clark County Unified
- 18 Government.
- And, you know, I think when you look at the issues
- 20 sort of broadly, and again, I won't comment on the Georgia
- 21 specific issue there, but what we are seeing across the
- 22 country are, you know, again, based on mis and
- 23 disinformation, sort of offices being inundated with tasks.
- 24 And again, election offices are often very limited in
- 25 the number of staff they have. And, you know, when I think



- 1 about some of the challenges they face when they have this
- 2 kind of impact, you know, there is only so many hours in
- 3 the day and that time is such a valuable commodity.
- 4 And so, when something that would normally get triple
- 5 checked only gets double checked, that creates more
- 6 opportunity for error, and you have the potential to create
- 7 a self-fulfilling prophecy that you do see these human
- 8 mistakes that happen in elections, but simply because
- 9 people were overtaxed based on inquiries around false
- 10 information.
- 11 Senator Ossoff. So, a large number of frivolous voter
- 12 challenges can tie up the resources of a local election
- 13 board, correct?
- Mr. Hovland. Certainly.
- 15 Senator Ossoff. They can distract those resources
- 16 from administering the election, correct?
- 17 Mr. Hovland. Yes.
- 18 Senator Ossoff. They can make it more difficult,
- 19 therefore, for voters to access the franchise because the
- 20 election administrators are tied up dealing with a torrent
- of frivolous challenges, correct?
- Mr. Hovland. That is certainly possible.
- Senator Ossoff. I just think, I will just close Madam
- 24 Chair by sort of making the point, what does it say about
- 25 where we have come to in terms of the level of polarization



- 1 in this society and the scorched earth politics of victory
- 2 by any means that people are reduced for obviously partisan
- 3 reasons to trying to disenfranchise their own neighbors on
- 4 false pretenses, or try to tie up already stretched thin
- 5 election administration resources by saying, you know what
- 6 we are going to take a blunt instrument here and just say,
- 7 there might be hundreds of thousands of our fellow
- 8 citizens, we want to make it harder for them to vote, with
- 9 no base for the challenge whatsoever.
- 10 It is a deeply immoral practice, and the fact that
- 11 Georgia's State legislature has explicitly sanctioned it, I
- 12 think is repugnant. And I will yield. Thank you.
- 13 The Chairman. Thank you very much, Senator Ossoff.
- 14 And do you want to add any other questions? Yes, go ahead,
- 15 Senator Fischer.
- 16 Senator Fischer. Thank you, Chairman Klobuchar. I
- 17 have some questions on cybersecurity and the preparedness
- 18 that we are looking at there.
- I know that the EAC recently adopted the VVSG 2.0,
- 20 marking the first major changes to the standards in many
- 21 years. Could you please elaborate, Chair McCormick, on how
- the VVSG has been updated to address any cybersecurity
- 23 threats that we are facing?
- 24 And if you see any risks to the electoral process, if
- 25 a State decides not to use an EAC certified voting system?



- 1 Ms. McCormick. Thank you for the question, Senator
- 2 Fischer. Yes, with the new VVSG 2.0, we have numerous
- 3 additional requirements over 1.0 and 1.1 for security
- 4 measures, including the elimination of transmission by
- 5 wired or wireless capabilities. We are now going to be
- 6 requiring penetration testing.
- We have more auditability of the machines, more
- 8 requirements on auditability. We are requiring the use of
- 9 modern encryption. We are also requiring software
- independence so that the software cannot change the vote
- 11 totals on its own without it being detected by the
- 12 machinery.
- And most important is that we try to get as many
- 14 States as possible using our more secure standards. We are
- 15 also going to be required, I don't know if I mentioned
- 16 this, penetration testing of our systems.
- 17 As far as the risks to the electoral process, most
- 18 States use some portion of our standards or our
- 19 laboratories. We don't test for all the States, but we do
- 20 provide documentation and information for the States that
- 21 do their own certification.
- Obviously, you know, we have scope of conformance
- 23 products that we will share. We are very willing to
- 24 provide as much information as we can to the States who
- don't use our systems to be able to evaluate the security



- 1 of the systems that they are working on.
- 2 Senator Fischer. You know, and we have seen an
- 3 increase in those cybersecurity threats over the past
- 4 several years. And in 2020, the EAC launched the Cyber
- 5 Access and Security Program to help address the issue.
- 6 Since the implementation of that program, how have
- 7 election officials utilized the offerings? Do you see
- 8 officials having pretty good buy-in for this, and does the
- 9 program stay up to date when we have this constantly
- 10 evolving space?
- 11 Ms. McCormick. Yes, obviously we need to stay on top
- 12 of all of the current threats. I mean, it is a never
- ending project to stay ahead of the bad guys. Our CAS
- 14 program has been utilized by election officials in 49
- 15 States.
- We have trained over 1,100 election officials, and we
- 17 are currently working on producing a security component for
- 18 e-poll books and our evaluation pilot. So, we are working
- 19 toward guidelines for all of the election supporting
- 20 technology and the CAS program at the EAC as part of that.
- 21 Senator Fischer. Do you think the electronic pull
- 22 books, you just brought those up, is going to help further
- 23 protect election infrastructure? And is it going to be
- 24 able to enhance that security?
- Ms. McCormick. Yes. E-poll books are connected to



- 1 the internet, so it is important that we have high security
- 2 measures on them. We do --
- 3 Senator Fischer. This with one of the things we don't
- 4 want to be connected to the internet.
- 5 Ms. McCormick. Well, there is a reason why they are
- 6 connected, and that is to make sure that voters aren't
- 7 voting in multiple places. So, we have to be able to be
- 8 assured that, you know, if somebody is checking in --
- 9 Senator Fischer. Does that put in jeopardy the entire
- 10 system, or is it --?
- 11 Ms. McCormick. No, they are separate from the voting
- 12 systems. They usually are just checking in to register to
- 13 get a ballot and to provide the correct ballot. And we
- 14 usually do that by -- e-poll books use usually driver's
- 15 licenses. And, you know, they swipe those driver's
- 16 licenses, but there is usually a connection --
- 17 Senator Fischer. But it has nothing to do with the
- 18 voting machines?
- 19 Ms. McCormick. No, they are not connected to it.
- 20 Senator Fischer. I think that needs to be made clear
- 21 because there is deep concern about anything that is
- 22 connected to the internet.
- Ms. McCormick. Yes.
- 24 Senator Fischer. And the possibility that could be
- 25 hacked in any way.



- 1 Ms. McCormick. Yes. And we are, you know, we ask
- 2 election officials to ensure there is an air gap between
- 3 any kind of system that is connected to the internet, with
- 4 the voting systems, so that the voting systems are not
- 5 affected by, you know, any kind of internet connection.
- 6 Senator Fischer. Right. Thank you very much.
- 7 The Chairman. All right. Well, thank you. And I am
- 8 sure we will keep the record open of the hearing for a week
- 9 for -- if our colleagues have other questions. You have
- 10 all done very, very well. I want to thank Ranking Member
- 11 Fischer, as well as Senator Welch, the members of the
- 12 committee.
- I also want to thank the commissioners for sharing
- 14 your testimony on the work that you do. And while you may
- 15 come from different political backgrounds, we see the
- 16 consistent themes of wanting to make sure that our State
- 17 elections are well administered, that there is funding for
- 18 those State administrators, and that administration of
- 19 elections and that the election officials there are
- 20 protected so that they can do their jobs, in addition to
- 21 responding to the many new challenges that we are all
- 22 seeing in many aspects of American life.
- But always, elections are kind of the canary in the
- 24 coal mine when it comes to where you have, whether it is
- 25 foreign interference or whether it is threats. And we want



1	to make sure that the fundamental reason we are all here,
2	our democracy.
3	The reason I am out with 300 interns for Democratic
4	and Republican members of Congress today, we are also
5	eager, some of them may be here, to be part of this
6	democracy. And the reason we all get up every morning.
7	And you really I want to thank you for guiding us there.
8	So, I look forward to continuing to work with my
9	colleagues on the committee to support this Commission, the
LO	work that you do. And the hearing is adjourned. Thank
L1	you.
L2	[Whereupon, at 4:45 p.m., the hearing was adjourned.]
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